



- 1 Protection Profile for the Gateway of a Smart Metering
- 2 System (Smart Meter Gateway PP)
- 3 Schutzprofil für die Kommunikationseinheit eines intelligenten
- 4 Messsystems für Stoff- und Energiemengen

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8 **SMGW-PP**

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138 1 PP introduction

139 1.1 Introduction

140 The increasing use of *green energy* and upcoming technologies around e-mobility lead to an increasing
141 demand for functions of a so called smart grid. A smart grid hereby refers to a commodity¹ network
142 that intelligently integrates the behaviour and actions of all entities connected to it – suppliers of
143 natural resources and energy, its consumers and those that are both – in order to efficiently ensure a
144 more sustainable, economic and secure supply of a certain commodity (definition adopted from
145 [CEN]).

146 In its vision such a smart grid would allow to invoke consumer devices to regulate the load and
147 availability of resources or energy in the grid, e.g. by using consumer devices to store energy or by
148 triggering the use of energy based upon the current load of the grid². Basic features of such a smart use
149 of energy or resources are already reality. Providers of electricity in Germany, for example, have to
150 offer at least one tariff that has the purpose to motivate the consumer to save energy.

151 In the past, the production of electricity followed the demand/consumption of the consumers.
152 Considering the strong increase in renewable energy and the production of energy as a side effect in
153 heat generation today, the consumption/demand has to follow the – often externally controlled –
154 production of energy. Similar mechanisms can exist for the gas network to control the feed of biogas
155 or hydrogen based on information submitted by consumer devices.

156 An essential aspect for all considerations of a smart grid is the so called Smart Metering System that
157 meters the consumption or production of certain commodities at the consumer's side and allows
158 sending the information about the consumption or production to external entities, which is then the
159 basis for e.g. billing the consumption or production.

160 This Protection Profile defines the security objectives and corresponding requirements for a Gateway
161 which is the central communication component of such a Smart Metering System (please refer to
162 chapter 1.4.2 for a more detailed overview). The PP is directed to developers of Smart Meter
163 Gateways and informs them about the requirements that have to be implemented. It is further directed
164 to stakeholders being responsible for purchasing Smart Meter Gateways.

165 The Target of Evaluation (TOE) that is described in this document is an electronic unit comprising
166 hardware and software/firmware³ used for collection, storage and provision of Meter Data⁴ from one
167 or more Meters of one or multiple commodities.

168 The Gateway connects a Wide Area Network (WAN) with a Network of Devices of one or more Smart
169 Metering devices (Local Metrological Network, LMN) and the consumer Home Area Network (HAN),
170 which hosts Controllable Local Systems (CLS). The security functionality of the TOE comprises

- 171 • protection of confidentiality, authenticity, integrity of data and
- 172 • information flow control

173 mainly to protect the privacy of consumers, to ensure a reliable billing process and to protect the Smart
174 Metering System and a corresponding large scale infrastructure of the smart grid. The availability of
175 the Gateway is not addressed by this PP.

¹ Commodities can be electricity, gas, water or heat which is distributed from its generator to the consumer through a grid (network).

² Please note that such functionality requires consent or a contract between the supplier and the consumer, alternatively a regulatory requirement.

³ For the rest of this document the term “firmware” will be used.

⁴ Please refer to chapter 3.2 for an exact definition of the term "Meter Data".

176 **1.2 PP Reference**

Title:	Protection Profile for the Gateway of a Smart Metering System (Smart Meter Gateway PP)
Version	1.3 (Final Release)
Date	31.03.2014
Authors	Dr. Helge Kreutzmann, M.Sc. Stefan Vollmer (BSI)
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CC-Version	3.1 Revision 4
Keywords	Smart Metering, Protection Profile, Meter, Gateway, PP

177 **1.3 Specific terms**

178 Various different vocabularies exist in the area of Smart Grid, Smart Metering, and Home Automation.
179 Further, the Common Criteria maintain their own vocabulary. The following table provides an
180 overview over the most prominent terms that are used in this Protection Profile and should serve to
181 avoid any bias. A complete glossary and list of acronyms can be found in chapter 7.2.

Term	Definition	Source (if any)
CLS, Controllable Local Systems	CLS are systems containing IT-components in the Home Area Network (HAN) of the consumer that do not belong to the Smart Metering System but may use the Gateway for dedicated communication purposes. CLS may range from local power generation plants, controllable loads such as air condition and intelligent household appliances (“white goods”) to applications in home automation.	
Commodity	Electricity, gas, water or heat ⁵	
Consumer	End user of electricity, gas, water or heat. The consumer can also generate energy using a Distributed Energy Resource.	[CEN]

⁵ Please note that this list does not claim to be complete.

Term	Definition	Source (if any)
Gateway Smart Meter Gateway (SMGW) ⁶	<p>Device or unit responsible for collecting Meter Data, processing Meter Data, providing communication capabilities for devices in the LMN, protecting devices in the LAN (such as Controllable Local Systems) against attacks from the WAN and providing cryptographic primitives (in cooperation with a Security Module).</p> <p>The Gateway is specified in this document and combines <u>aspects</u> of the following devices according to [CEN]:</p> <ul style="list-style-type: none"> • Meter Data Collector • Meter Data Management System • Meter Data Aggregator <p>The Gateway does not aim to be a complete implementation of those devices but focusses on the required security functionality.</p>	
Gateway Administrator	Authority that installs, configures, monitors, and controls the Smart Meter Gateway.	
HAN, Home Area Network	In-house data communication network which interconnects domestic equipment and can be used for energy management purposes.	[CEN], adopted
LAN, Local Area Network	Data communication network, connecting a limited number of communication devices (Meters and other devices) and covering a moderately sized geographical area within the premises of the consumer. In the context of this PP the term LAN is used as a hypernym for HAN and LMN.	[CEN], adopted
LMN, Local Metrological Network	In-house data communication network which interconnects metrological equipment.	
Meter	<p>The term Meter refers to a unit for measuring the consumption or production of a certain commodity with additional functionality. It collects consumption or production data and transmits this data to the Gateway. As not all aspects of a Smart Meter according to [CEN] are implemented in the descriptions within this document the term Meter is used.</p> <p>The Meter has to be able to encrypt and sign the data it sends and will typically deploy a Security Module for this.</p> <p>Please note that the term Meter refers to metering devices for all kinds of commodities.</p>	[CEN], adopted

⁶ Please note that the terms “Gateway” and “Smart Meter Gateway” (SMGW) are used synonymously within this document

Term	Definition	Source (if any)
Meter Data	Meter readings that allow calculation of the quantity of a commodity, for example electricity, gas, water or heat consumed or produced over a period. Other readings and data may also be included ⁷ (such as quality data, events and alarms).	[CEN]
Security Module	A Security device utilised by the Gateway for cryptographic support – typically realised in form of a smart card. The complete description of the Security Module can be found in [SecMod-PP].	
Service Technician	Human entity that is responsible for diagnostic purposes.	
Smart Metering System	The Smart Metering System consists of a Smart Meter Gateway and connected to one or more meters. In addition, CLS (i.e. generation plants) may be connected with the gateway for dedicated communication purposes.	
User, external entity	Human or IT entity possibly interacting with the TOE from outside of the TOE boundary.	[CC]
WAN, Wide Area Network	Extended data communication network connecting a large number of communication devices over a large geographical area.	[CEN]

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Table 1: Specific Terms

183 1.4 TOE Overview

184 1.4.1 Introduction

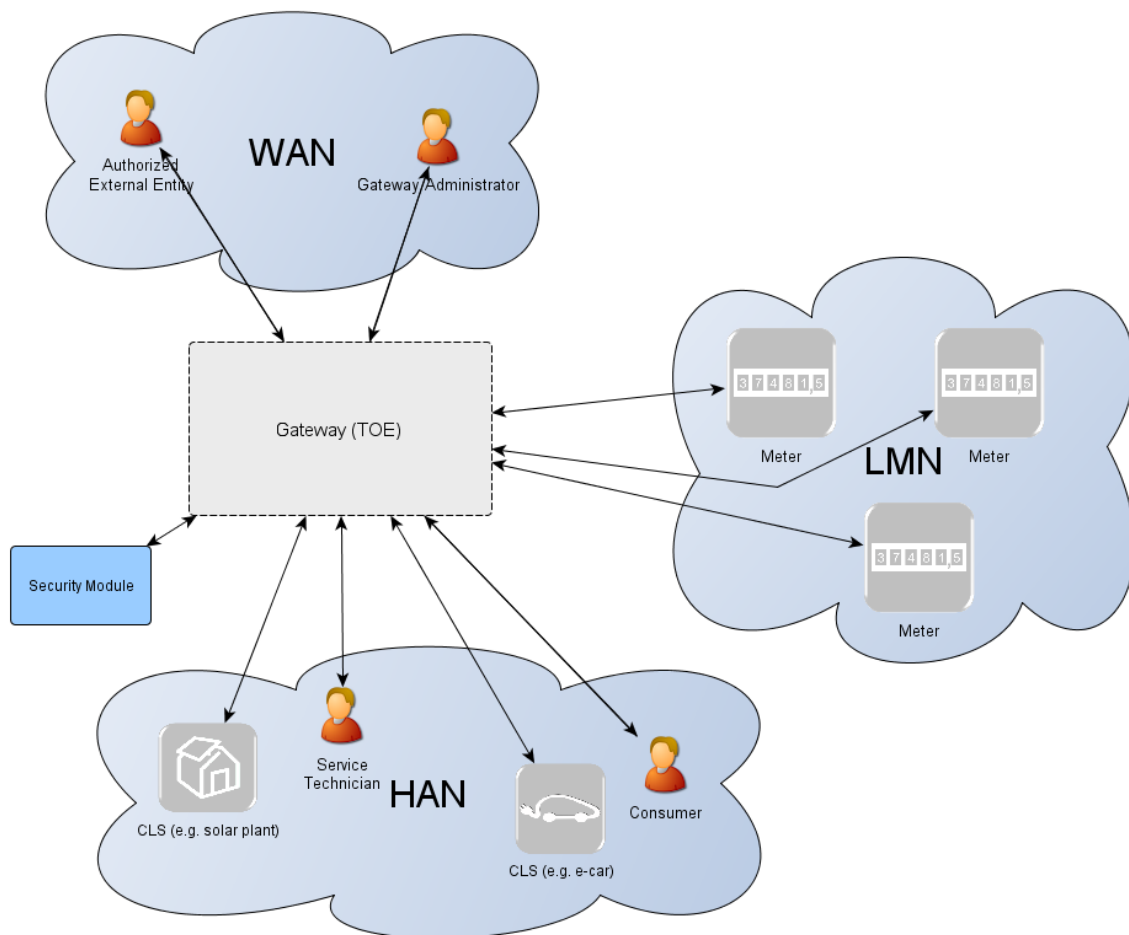
185 The TOE as defined in this Protection Profile is the Gateway in a Smart Metering System. In the
186 following subsections the overall Smart Metering System will be described first and afterwards the
187 Gateway itself.

188 1.4.2 Overview of the Gateway in a Smart Metering System

189 The following figure provides an overview of the TOE as part of a complete Smart Metering System
190 from a purely functional perspective as used in this PP.⁸

⁷ Please note that these readings and data may require an explicit endorsement of the consumer

⁸ It should be noted that this description purely contains aspects that are relevant to motivate and understand the functionalities of the Gateway as described in this PP. It does not aim to provide a universal description of a Smart Metering System for all application cases.



191
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Figure 1: The TOE and its direct environment

193 As can be seen in Figure 1 a system for smart metering comprises different functional units in the
194 context of the descriptions in this PP:

- 195
- 196 • The **Gateway** (as defined in this PP) serves as the communication component between the
197 components in the LAN of the consumer (such as meters and added generation plants) and the
198 outside world. It can be seen as a special kind of firewall dedicated to the smart metering
199 functionality. It also collects, processes, and stores the records from Meter(s) and ensures that
200 only authorised parties have access to them or derivatives thereof. Before sending Meter Data⁹
201 the information will be encrypted and signed using the services of a Security Module. The
202 Gateway features a mandatory user interface, enabling authorised consumers to access the
203 data relevant to them.
 - 204 • The **Meter** itself records the consumption or production of one or more commodities (e.g.
205 electricity, gas, water, heat) and submits those records in defined intervals to the Gateway. The
206 Meter Data has to be signed and encrypted before transfer in order to ensure its confidentiality,
207 authenticity, and integrity. The Meter is comparable to a classical meter¹⁰ and has comparable
security requirements; it will be sealed as classical meters according to the regulations of the

⁹ Please note that readings and data which are not relevant for billing may require an explicit endorsement of the consumer.

¹⁰ In this context, a classical meter denotes a meter without a communication channel, i.e. whose values have to be read out locally.

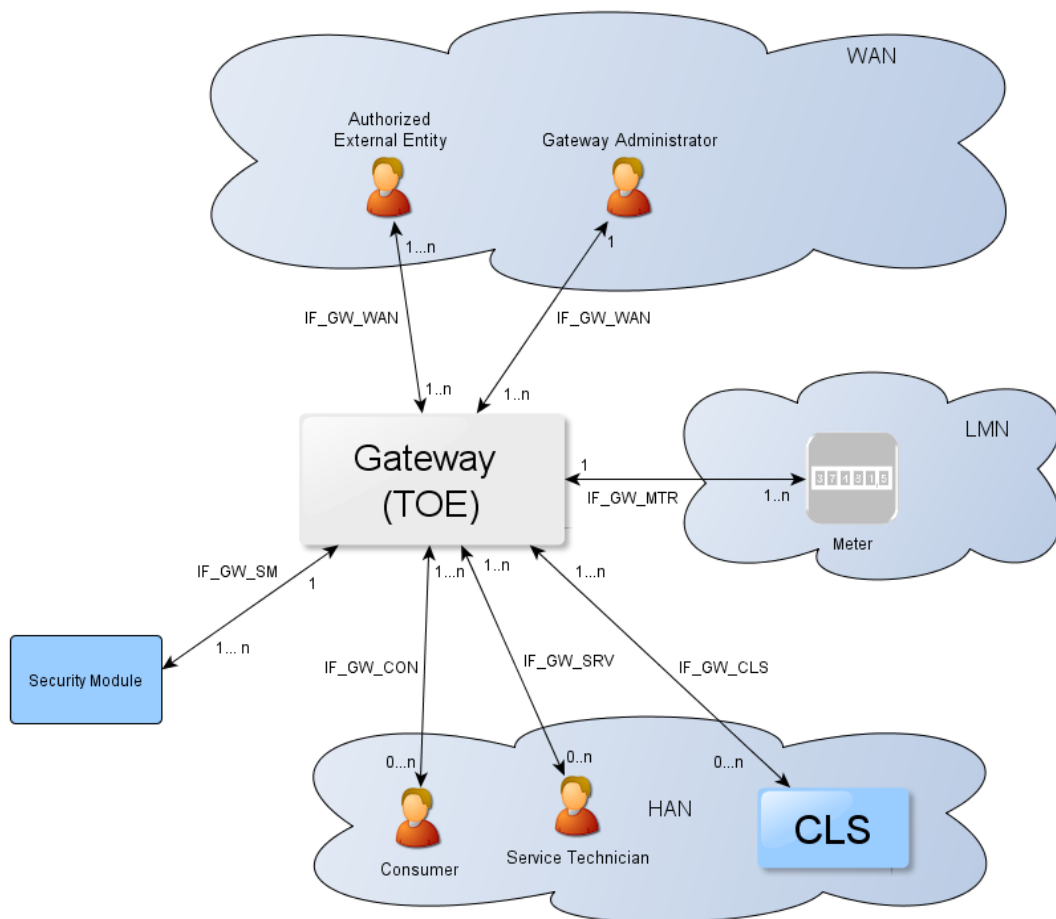
208 calibration authority. The Meter further supports the encryption and integrity protection of its
 209 connection to the Gateway¹¹.

- 210 • The Gateway utilises the services of a **Security Module** (e.g. a smart card) as a cryptographic
 211 service provider and as a secure storage for confidential assets. The Security Module will be
 212 evaluated separately according to the requirements in the corresponding Protection Profile
 213 (c.f. [SecMod-PP]).

214 **Controllable Local Systems** (CLS, as shown in Figure 2) may range from local power generation
 215 plants, controllable loads such as air condition and intelligent household appliances (“white goods”) to
 216 applications in home automation. CLS may utilise the services of the Gateway for communication
 217 services. However, CLS are not part of the Smart Metering System.

218 The following figure introduces the external interfaces of the TOE and shows the cardinality of the
 219 involved entities.

220 Please note that the arrows of the interfaces within the Smart Metering System as shown in Figure 2
 221 indicate the flow of information. However, it does not indicate that a communication flow can be
 222 initiated bi-directionally. Indeed, the following chapters of this PP will place dedicated requirements
 223 on the way an information flow can be initiated¹².



224
 225

Figure 2: The logical interfaces of the TOE

¹¹ It should be noted that this PP does not imply that the connection between the Gateways and external components (specifically meters and CLS) is cable based. It is also possible that the connections as shown in Figure 1 are realised deploying a wireless technology. However, the requirements on how the connections shall be secured apply regardless of the realisation.

¹² Please note that the cardinality of the interface to the consumer is 0..n as it cannot be assumed that a consumer is interacting with the TOE at all.

226 The overview of the Smart Metering System as described before is based on a threat model that has
 227 been developed for the Smart Metering System and has been motivated by the following
 228 considerations:

- 229 • The Gateway is the central communication unit in the Smart Metering System. It shall be the
 230 only unit directly connected to the WAN, to be the first line of defence an attacker located in
 231 the WAN would have to conquer.
- 232 • The Gateway is the central component that collects, processes, and stores Meter Data. It
 233 therewith is the primary point for user interaction in the context of the Smart Metering
 234 System.
- 235 • To conquer a Meter in the LMN or CLS in the HAN (that uses the TOE for communication) a
 236 WAN attacker first would have to attack the Gateway successfully. All data transferred
 237 between LAN and WAN flows via the Gateway which makes it an ideal unit for implementing
 238 significant parts of the system's overall security functionality.
- 239 • Because a Gateway can be used to connect and protect multiple Meters (while a Meter will
 240 always be connected to exactly one Gateway) and CLS with the WAN there might be more
 241 Meters and CLS in a Smart Metering System than there are Gateways.

242 All these arguments motivated the approach to have a Gateway (using a Security Module for
 243 cryptographic support), which is rich in security functionality, strong and evaluated in depth, in
 244 contrast to a Meter which will only deploy a minimum of security functions. The Security Module will
 245 be evaluated separately.

246 It should be noted that this Protection Profile does not aim to imply any concrete system architecture
 247 or product design as long as the security requirements from this Protection Profile are fulfilled. Only
 248 in cases where the implementation of the Security Functional Requirements will definitely requires a
 249 certain architecture, this architecture is described in this PP in a mandatory way. It will also be
 250 possible to combine the functionalities of Gateway and Meter into one or more modules and devices.
 251 To underline this approach this PP will further refer to the term “unit” whenever the TOE or another
 252 part of the Smart Metering System is described from a functional perspective and only use the term
 253 “component” or “device” when a real physical device is described. Possible forms of implementing
 254 the units of a Smart Metering System in components are described in chapter 1.4.5.

255 1.4.3 TOE description

256 The Smart Meter Gateway (in the following short: Gateway or TOE) may serve as the communication
 257 unit between devices of private and commercial consumers and service providers of a commodity
 258 industry (e.g. electricity, gas, water, etc.). It also collects, processes, and stores Meter Data and is
 259 responsible for the distribution of this data to external entities.

260 Typically, the Gateway will be placed in the household or premises of the consumer¹³ of the
 261 commodity and enables access to local Meter(s) (i.e. the unit(s) used for measuring the consumption
 262 or production of electric power, gas, water, heat etc.) and may enable access to Controllable Local
 263 Systems (e.g. power generation plants, controllable loads such as air condition and intelligent
 264 household appliances). Roles respectively External Entities in the context of the Gateway are
 265 introduced in chapter 3.1.

266 The TOE has a fail-safe design that specifically ensures that any malfunction cannot impact the
 267 delivery of a commodity, e.g. energy, gas or water¹⁴.

¹³ Please note that it is possible that the consumer of the commodity is not the owner of the premises where the Gateway will be placed. However, this description acknowledges that there is a certain level of control over the physical access to the Gateway.

¹⁴ Indeed, this Protection Profile assumes that the Gateway and the Meters have no possibility at all to impact the delivery of a commodity. Even an intentional stop of the delivery of a certain commodity is not within the scope of this Protection Profile. It should, however, be noted that such a functionality may be realised by a CLS that utilises the services of the TOE for its communication.

268 1.4.4 TOE type

269 The TOE is a communication Gateway. It provides different external communication interfaces and
270 enables the data communication between these interfaces and connected IT systems. It further collects,
271 processes, and stores Meter Data.

272 1.4.5 TOE physical boundary**273 1.4.5.1 Introduction**

274 The TOE comprises the hardware and firmware that is relevant for the security functionality of the
275 Gateway as defined in this PP. The Security Module that is utilised by the TOE is considered being not
276 part of the TOE¹⁵.

277 As mentioned in chapter 1.4.2 this Protection Profile does not want to imply any concrete physical
278 architecture for the components that make up the Smart Metering System. The following sections
279 introduce some examples of physical representations for the different components of the Smart
280 Metering System – focussing on the Gateway.

281 It should be noted that this overview of possible physical implementations does not claim being a
282 complete overview of all possibilities. The Common Criteria allow to combine multiple TOE into one
283 device and have the flexibility to identify functionality that is not relevant for the security functionality
284 of the TOE or the environment. However, when focussing on a system of multiple TOEs, it is not
285 possible to move security features from the scope of one TOE to another.

¹⁵ Please note that the security module is physically integrated into the Gateway even though it is not part of the TOE.

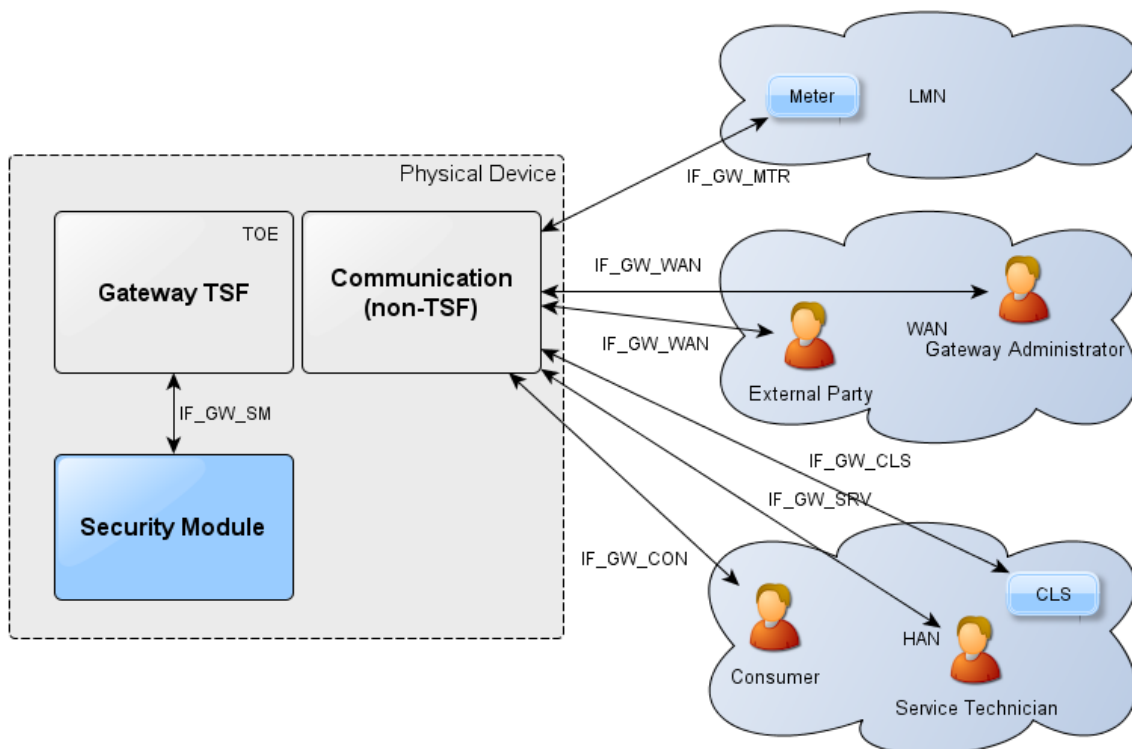
286 **1.4.5.2 Possible TOE design: A Gateway and multiple Meters**

287 The following figure provides an example for an implementation of a Gateway as defined in this PP
 288 from a physical perspective.

289 It is possible that the Gateway is implemented in one device comprising:

- 290 • the security relevant parts (i.e. TOE security functionality (TSF)) of the TOE,
- 291 • the non-security relevant parts of the TOE (e.g. the unit for communication¹⁶), and
- 292 • the Security Module that is a target of a separate evaluation but is physically located in the
 293 device.

294 The Gateway communicates with one or more Meters (in the LMN), provides an interface to the WAN
 295 and provides interfaces to the HAN.



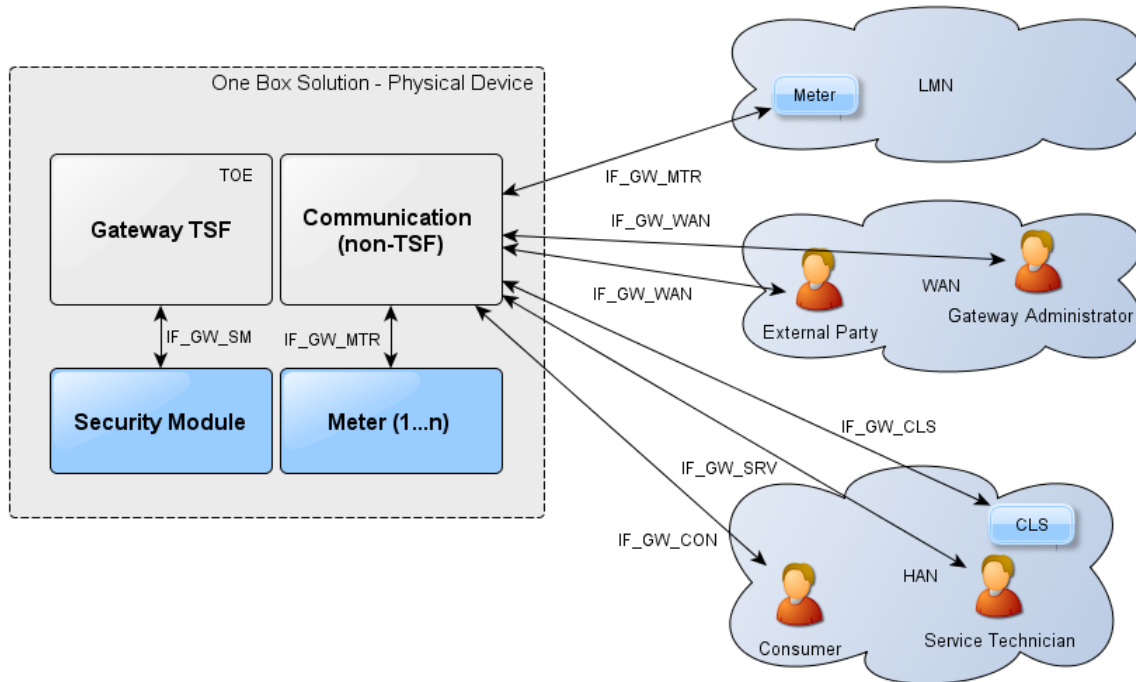
296
 297

Figure 3: TOE design: A Gateway and multiple Meters

¹⁶ Please note that this refers to the pure communication services excluding encryption functionality.

298 **1.4.5.3 Possible TOE Design: One Box Solution**

299 The components Gateway and Meter may also be realised by a single physical device providing
 300 functionality of both. Such a One Box Solution is shown in the following figure. This One Box
 301 Solution may be the preferred implementation for one family houses or large houses with several flats
 302 where all electricity meters are installed in one single cabinet.



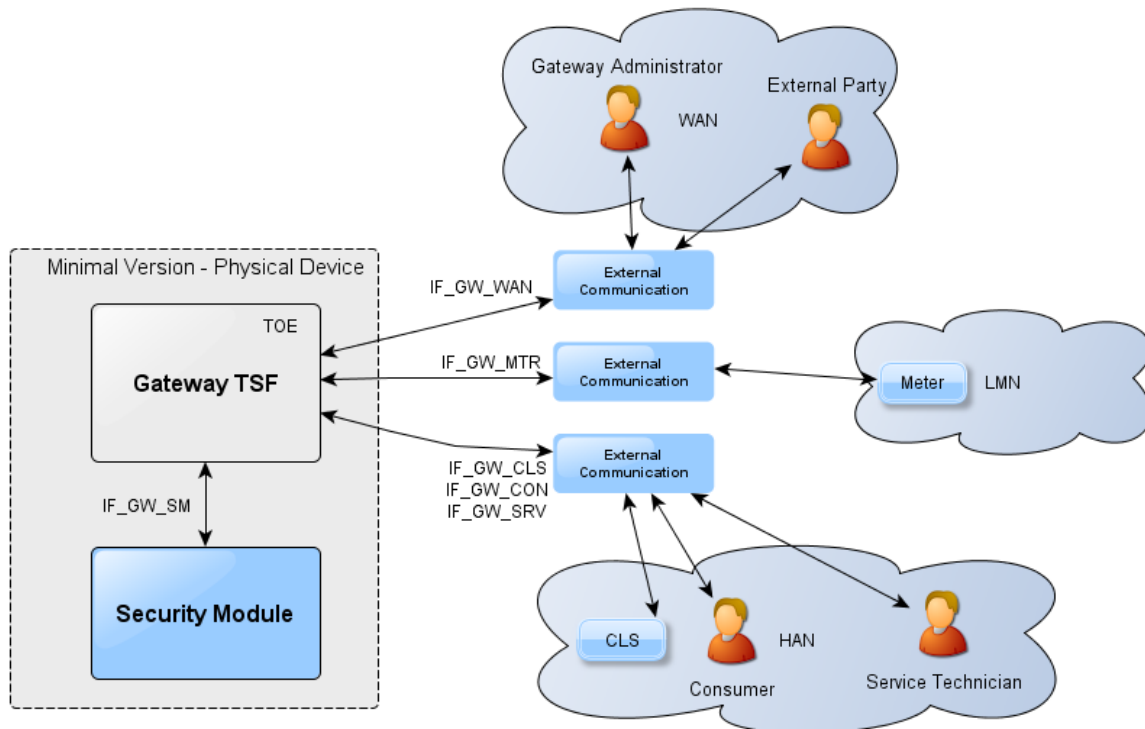
303
 304

Figure 4: TOE design: One Box Solution

305 However, also in this case this PP requires the implementation of an external interface for additional
 306 meters outside the box that is protected by cryptographic functionality.

307 1.4.5.4 Possible TOE Design: Gateway with external communication components

308 The following figure acknowledges that there may be functional aspects in the context of a Gateway
 309 that are essential for the overall operation of the Gateway but not required to enforce the security
 310 functionality of the Gateway. Those functionalities may also be implemented in form of external
 311 components that do not belong to the TOE.



312
 313

Figure 5: TOE design: Minimal implementation

314 Classic examples of such functionality are the communication capabilities to the WAN, LMN or HAN.
 315 As long as the requirements for separate networks, encryption and so forth are implemented within the
 316 Gateway TSF it may be possible to utilise an external communication component. A failure of such a
 317 component would of course lead to an inoperative Gateway. However – as the availability of the
 318 Gateway is not within the focus of the requirements in this PP – this would not violate any security
 319 requirement.

320 Please note that the requirements around physically separated interfaces for different networks (see
 321 also O.SeparateIF) also apply to this configuration as indicated by the multiple arrows between the
 322 TOE and its external communication components.

323 1.4.6 TOE logical boundary

324 The logical boundary of the Gateway can be defined by its security features:

- 325 • **Handling of Meter Data**, collection and processing of Meter Data, submission to authorised
 326 external entities (e.g. one of the service providers involved) where necessary protected by a
 327 digital signature
- 328 • **Protection of authenticity, integrity and confidentiality** of data temporarily or persistently
 329 stored in the Gateway, transferred locally within the LAN and transferred in the WAN
 330 (between Gateway and authorised external entities)
- 331 • **Firewalling** of information flows to the WAN and **information flow control** among Meters,
 332 Controllable Local Systems and the WAN
- 333 • A **Wake-Up-Service** that allows to contact the TOE from the WAN side
- 334 • **Privacy preservation**

- 335 • **Management** of Security Functionality
336 • **Identification and Authentication** of TOE users

337 Please note that it is possible that a Gateway provides more functionality than required by this PP. In
338 those cases however, it is essential that the additional functionality is separated from the evaluated
339 functionality in a way that it cannot impact the security functionality.

340 The following sections introduce the security functionality of the TOE in more detail.

341 **1.4.6.1 Handling of Meter Data**¹⁷

342 The Gateway is responsible for handling Meter Data. It receives the Meter Data from the Meter(s),
343 processes it, stores it and submits it to external entities.

344 The TOE utilises Processing Profiles to determine which data shall be sent to which component or
345 external entity. A Processing Profile defines:

- 346 • how Meter Data must be processed,
347 • which processed Meter Data must be sent in which intervals,
348 • to which component or external entity,
349 • signed using which key material,
350 • encrypted using which key material,
351 • whether processed Meter Data shall be pseudonymised or not, and
352 • which pseudonym shall be used to send the data.

353 The Processing Profiles are not only the basis for the security features of the TOE; they also contain
354 functional aspects as they indicate to the Gateway how the Meter Data shall be processed. More
355 details on the Processing Profiles can be found in [BSI-TR-03109-1].

356 Please note that it is possible that a TOE enforces more than one Processing Profile, specifically if the
357 communication and the contractual requirement for multiple external entities have to be handled.

358 The Gateway will restrict access to (processed) Meter Data in the following ways:

- 359 • consumers shall be identified and authenticated first before access to any data may be granted,
360 • the Gateway shall accept Meter Data from authorised Meters only,
361 • the Gateway shall send processed Meter Data to correspondingly authorised external entities
362 only.

363 The Gateway shall accept data (e.g. configuration data, firmware updates) from correspondingly
364 authorised Gateway Administrators or correspondingly authorised external entities only. This
365 restriction is a prerequisite for a secure operation and therewith for a secure handling of Meter Data.
366 Further, the Gateway shall maintain a calibration log with all relevant events that could affect the
367 calibration of the Gateway.

368 These functionalities shall

- 369 • prevent that the Gateway accepts data from or sends data to unauthorised entities,
370 • ensure that only the minimum amount of data leaves the scope of control of the consumer¹⁸,
371 • preserve the integrity of billing processes and as such serve in the interests of the consumer as
372 well as in the interests of the supplier. Both parties are interested in an billing process that
373 ensures that the value of the consumed amount of a certain commodity (and only the used
374 amount) is transmitted¹⁹,
375 • preserve the integrity of the system components and their configurations.

¹⁷ Please refer to chapter 3.2 for an exact definition of the various data types.

¹⁸ This PP does not define the standard on the minimum amount that is acceptable to be submitted. The decision about the frequency and content of information has to be considered in the context of the contractual situation between the consumer and the external entities.

¹⁹ This statement refers to the standard case and ignores that a consumer may also have an interest to manipulate the Meter Data.

376 The TOE offers a local interface to the consumer (see also IF_GW_CON in Figure 2) and allows the
377 consumer to obtain information via this interface. This information comprises the billing-relevant data
378 (to allow the consumer to verify an invoice) and information about which Meter Data has been and
379 will be sent to which external entity. The TOE ensures that the communication to the consumer is
380 protected (e.g. by using SSL/TLS) and ensures that consumers only get access to their own data.
381 Please note that accessing of this interface by the consumer may happen via different technologies as
382 long as the security requirements are fulfilled. The interface IF_GW_CON may be used by a remote
383 display dedicated to this purpose or may be accessed by standard technologies (e.g. via a PC-based
384 web browser)²⁰.

385 **1.4.6.2 Confidentiality protection**

386 The TOE protects data from unauthorised disclosure

- 387 • while received from a Meter via the LMN,
- 388 • while received from the administrator via the WAN,
- 389 • while temporarily stored in the volatile memory of the Gateway,
- 390 • while transmitted to the corresponding external entity via the WAN or HAN.

391 Furthermore, all data, which no longer have to be stored in the Gateway, are securely erased to prevent
392 any form of access to residual data via external interfaces of the TOE.

393 These functionalities shall protect the privacy of the consumer and shall prevent that an unauthorised
394 party is able to disclose any of the data transferred in and from the Smart Metering System (e.g. Meter
395 Data, configuration settings).

396 The TOE utilises the services of its Security Module for aspects of this functionality.

397 **1.4.6.3 Integrity and Authenticity protection**

398 The Gateway shall provide the following authenticity and integrity protection:

- 399 • Verification of authenticity and integrity when receiving Meter Data from a Meter via the
400 LMN, to verify that the Meter Data have been sent from an authentic Meter and have not been
401 altered during transmission. The TOE utilises the services of its Security Module for aspects
402 of this functionality.
- 403 • Application of authenticity and integrity protection measures when sending processed Meter
404 Data to an external entity, to enable the external entity to verify that the processed Meter Data
405 have been sent from an authentic Gateway and have not been changed during transmission.
406 The TOE utilises the services of its Security Module for aspects of this functionality.
- 407 • Verification of authenticity and integrity when receiving data from an external entity (e.g.
408 configuration settings or firmware updates) to verify that the data have been sent from an
409 authentic and authorised external entity and have not been changed during transmission. The
410 TOE utilises the services of its Security Module for aspects of this functionality.

411 These functionalities shall:

- 412 • prevent within the Smart Metering System that data may be sent by a non-authentic
413 component without the possibility that the data recipient can detect this,
- 414 • facilitate the integrity of billing processes and serve for the interests of the consumer as well
415 as for the interest of the supplier. Both parties are interested in the transmission of correct
416 processed Meter Data to be used for billing,
- 417 • protect the Smart Metering System and a corresponding large scale Smart Grid infrastructure
418 by preventing that data (e.g. Meter Data, configuration settings, or firmware updates) from
419 forged components (with the aim to cause damage to the Smart Grid) will be accepted in the
420 system.

²⁰ Please note that the access to the Gateway via a device (e.g. a laptop) that is connected to the WAN may incur a scenario for data leakage if that device is not adequately protected. The Technical Guideline [BSI-TR-03109] therefore may pose additional requirements on the way the consumer can access this interface.

421 **1.4.6.4 Information flow control and firewall**

422 The Gateway shall separate devices in the LAN of the consumer from the WAN and shall enforce the
 423 following information flow control to control the communication between the networks that the
 424 Gateway is attached to:

- 425 • only the Gateway may establish a connection to an external entity in the WAN²¹; specifically
 426 connection establishment by an external entity in the WAN or a Meter in the LMN to the
 427 WAN is not possible,
- 428 • the Gateway can establish connections to devices in the LMN or in the HAN,
- 429 • Meters in the LMN are only allowed to establish a connection to the Gateway,
- 430 • the Gateway shall offer a wake-up service that allows external entities in the WAN to trigger a
 431 connection establishment by the Gateway,
- 432 • connections are allowed to pre-configured addresses only,
- 433 • only cryptographically-protected (i.e. encrypted, integrity protected and mutually
 434 authenticated) connections are possible.²²

435 These functionalities shall:

- 436 • prevent that the Gateway itself or the components behind the Gateway (i.e. Meters or
 437 Controllable Local Systems) can be conquered by a WAN attacker (as defined in section 3.4),
 438 that processed data are transmitted to the wrong external entity, and that processed data are
 439 transmitted without being confidentiality/authenticity/integrity-protected,
- 440 • protect the Smart Metering System and a corresponding large scale infrastructure in two ways:
 441 by preventing that conquered components will send forged Meter Data (with the aim to cause
 442 damage to the Smart Grid), and by preventing that widely distributed Smart Metering Systems
 443 can be abused as a platform for malicious software to attack other systems in the WAN (e.g. a
 444 WAN attacker who would be able to install a botnet on components of the Smart Metering
 445 System).

446 The communication flows that are enforced by the Gateway between parties in the HAN, LMN and
 447 WAN are summarized in the following table²³:

Source(1 st column) Destination (1 st row)	WAN	LMN	HAN
WAN	- (see following list)	No connection establishment allowed	No connection establishment allowed
LMN	No connection establishment allowed	- (see following list)	No connection establishment allowed
HAN	Connection establishment is allowed to trustworthy, pre-configured endpoints and via an encrypted channel only ²⁴	No connection establishment allowed	- (see following list)

448 **Table 2: Communication flows between devices in different networks**

²¹ Please note that this does not affect the functionality for a CLS to establish a secure channel to a party in the WAN. Technically however, this channel is established by the TOE who acts as a proxy between the CLS and the WAN.

²² To establish an encrypted channel the TOE may use the required protocols such as DHCP or PPP. Beside the establishment of an encrypted channel no unprotected communication between the TOE and external entities located in the WAN or LAN is allowed.

²³ Please note that this table only addresses the communication flow between devices in the various networks attached to the Gateway. It does not aim to provide an overview over the services that the Gateway itself offers to those devices nor an overview over the communication between devices in the same network. This information can be found in the paragraphs following the table.

²⁴ The channel to the external entity in the WAN is established by the Gateway.

449 For communications within the different networks the following assumptions are defined:

- 450 1. Communications within the **WAN** are not restricted. However, the Gateway is not involved in
451 this communication,
- 452 2. No communications between devices in the **LMN** are assumed. Devices in the LMN may only
453 communicate to the Gateway and shall not be connected to any other network,
- 454 3. Devices in the **HAN** may communicate with each other. However, the Gateway is not
455 involved in this communication. If devices in the HAN have a separate connection to parties
456 in the WAN (beside the Gateway) this connection is assumed to be appropriately protected. It
457 should be noted that for the case that a TOE connects to more than one HAN communications
458 between devices within different HAN via the TOE are only allowed if explicitly configured
459 by a Gateway Administrator.

460 Finally, the Gateway itself shall offer the following services within the various networks:

- 461 1. The Gateway shall accept the submission of Meter Data from the LMN,
- 462 2. the Gateway shall offer a wake-up service at the WAN side as described in chapter 1.4.6.5,
- 463 3. the Gateway shall offer a user interface to the HAN that allows CLS or consumers²⁵ to connect
464 to the Gateway in order to read relevant information.

465 It shall be noted that this concept deliberately accepts that devices in the LMN or HAN of the
466 consumer cannot directly be contacted from the WAN side. However, the Gateway may implement
467 additional functionality (as long as it does not contradict a SFP from this PP) that sets the Gateway as
468 a broker into the communication between an external authorised entity in the WAN and the CLS. As
469 long as a Gateway has a TLS connection to an external entity (please refer to chapter 1.4.6.5 for details
470 how to reach the Gateway from the WAN) it may be technically possible to negotiate a connection
471 between an external entity and a CLS upon the request of the external entity without violating the
472 information flow policies from this PP.

473 **1.4.6.5 Wake-Up-Service**

474 In order to protect the Gateway and the devices in the LAN against threats from the WAN side the
475 Gateway implements a strict firewall policy and enforces that connections with external entities in the
476 WAN shall only be established by the Gateway itself (e.g. when the Gateway delivers Meter Data or
477 contacts the Gateway Administrator to check for updates)²⁶.

478 While this policy is the optimal policy from a security perspective the Gateway Administrator may
479 want to facilitate applications in which an instant communication to the Gateway is required.

480 In order to allow this kind of re-activeness of the Gateway this PP allows the Gateway to keep existing
481 connections to external entities open (please refer to [BSI-TR-03109-3] for more details) and to offer a
482 so called wake-up service.

483 The Gateway shall be able to receive a wake-up message that is signed by the Gateway Administrator.
484 The following steps are taken:

- 485 1. The Gateway verifies the wake-up packet. This comprises
 - 486 a) a check if the header identification is correct,
 - 487 b) the recipient is the Gateway,
 - 488 c) the wake-up packet has been sent/received within an acceptable period of time in order to
489 prevent replayed messages,
 - 490 d) the wake-up message has not been received before,
- 491 2. If the wake-up message could not be verified as described in step #1 the message will be
492 dropped/ignored. No further operations will be initiated and no feedback is provided.

²⁵ Please note that [BSI-TR-03109] may pose additional requirements on the interaction with the Gateway in this context.

²⁶ Please note that this does not affect the functionality for a CLS to establish a secure channel to a party in the WAN. Technically however, this channel is established by the TOE who acts as a proxy between the CLS and the WAN.

- 493 3. If the message could be verified as described in step #1 the signature of the wake-up message
494 will be verified. The Gateway shall use the services of its Security Module for signature
495 verification.
- 496 4. If the signature of the wake-up message cannot be verified as described in step #3 the message
497 will be dropped/ignored. No feedback is given to the sending external entity and the wake-up
498 sequence terminates.
- 499 5. If the signature of the wake-up message could be verified successfully, the Gateway initiates a
500 connection to a pre-configured external entity; however no feedback is given to the sending
501 external entity.

502 More details on the exact implementation of this mechanism can be found in [BSI-TR-03109-1,
503 "Wake-Up-Service"].

504 **1.4.6.6 Privacy Preservation**

505 The preservation of the privacy of the consumer is an essential aspect that is implemented by the
506 functionality of the TOE as required by this PP.

507 This contains two aspects:

508 The Processing Profiles that the TOE obeys facilitate an approach in which only a minimum amount
509 of data have to be submitted to external entities and therewith leave the scope of control of the
510 consumer. The mechanisms "encryption" and "pseudonymisation" ensure that the data can only be
511 read by the intended recipient and only contains an association with the identity of the Meter if this is
512 necessary.

513 On the other hand, the TOE shall provide the consumer with transparent information about the
514 information flows that happen with their data. In order to achieve this, the TOE shall implement a
515 consumer log that specifically contains the information about the information flows which have been
516 and will be authorised based on the previous and current Processing Profiles. The access to this
517 consumer log is only possible via a local interface from the HAN and after authentication of the
518 consumer. The TOE shall only allow a consumer access to the data in the consumer log that is related
519 to their own consumption or production. The following paragraphs provide more details on the
520 information that shall be included in this log:

521 **Monitoring of Data Transfers**

522 The TOE shall be able to keep track of each data transmission in the consumer log and allow the
523 consumer to see details on which information have been and will be sent (based on the previous and
524 current settings) to which external entity.

525 **Configuration Reporting**

526 The TOE shall provide detailed and complete reporting in the consumer log of each security and
527 privacy-relevant configuration setting. Additional to device specific configuration settings the
528 consumer log shall contain the parameters of each Processing Profile. The consumer log shall contain
529 the configured addresses for internal and external entities including the CLS.

530 **Audit Log and Monitoring**

531 The TOE shall provide all audit data from the consumer log at the user interface IF_GW_CON. Access
532 to the consumer log shall only be possible after successful authentication and only to information that
533 the consumer has permission to (i.e. that has been recorded based on events belonging to the
534 consumer).

535 **1.4.6.7 Management of Security Functions**

536 The Gateway provides authorised Gateway Administrators with functionality to manage the behaviour
537 of the security functions and to update the TOE. This Protection Profile defines a minimum set of
538 management functions that must be implemented by each Gateway seeking conformance to this PP.

539 Further, it is defined that only authorised Gateway Administrators may be able to use the management
540 functionality of the Gateway (while the Security Module is used for the authentication of the Gateway
541 Administrator) and that the management of the Gateway shall only be possible from the WAN side
542 interface.

543 The TOE shall provide information on the current status of the TOE in the system log. Specifically it
 544 shall indicate whether the TOE operates normally or any errors have been detected that are of
 545 relevance for the administrator.

546 **1.4.6.8 Identification and Authentication**

547 To protect the TSF as well as User Data and TSF data from unauthorized modification the TOE
 548 provides a mechanism that requires each user to be successfully identified and authenticated before
 549 allowing any other actions on behalf of that user. This functionality includes the identification and
 550 authentication of users who receive data from the Gateway as well as the identification and
 551 authentication of CLS located in HAN and Meters located in LMN.

552 The Gateway provides different kinds of identification and authentication mechanisms that depend on
 553 the user role and the used interfaces. Most of the mechanisms require the usage of certificates. Only
 554 consumers are able to decide whether they use certificates or username and password for identification
 555 and authentication.

556 **1.4.7 The logical interfaces of the TOE**

557 The TOE offers its functionality as outlined before via a set of external interfaces. Figure 2 also
 558 indicates the cardinality of the interfaces. The following table provides an overview of the mandatory
 559 external interfaces of the TOE and provides additional information:

Interface Name	Description
IF_GW_CON	Via this interface the Gateway provides the consumer ²⁷ with the possibility to review information that is relevant for billing or the privacy of the consumer. Specifically the access to the consumer log is only allowed via this interface.
IF_GW_MTR	Interface between the Meter and the Gateway. The Gateway receives Meter Data via this interface. ²⁸
IF_GW_SM	The Gateway invokes the services of its Security Module via this interface.
IF_GW_CLS	CLS may use the communication services of the Gateway via this interface. The implementation of at least one interface for CLS is mandatory.
IF_GW_WAN	The Gateway submits information to authorised external entities via this interface.
IF_GW_SRV	Local interface via which the service technician has the possibility to review information that are relevant to maintain the Gateway. Specifically he has read access to the system log only via this interface. He has also the possibility to view non-TSF data via this interface.

560

Table 3: Mandatory TOE external interfaces

561 **1.4.8 The cryptography of the TOE and its Security Module**

562 Parts of the cryptographic functionality used in the upper mentioned functions shall be provided by a
 563 Security Module. The Security Module provides strong cryptographic functionality, random number
 564 generation, secure storage of secrets and supports the authentication of the Gateway Administrator.
 565 The Security Module is a different IT product and not part of the TOE as described in this PP.
 566 Nevertheless it is physically embedded into the Gateway and protected by the same level of physical
 567 protection. The requirements applicable to the Security Module are specified in a separate PP (see
 568 [SecMod-PP]).

²⁷ Please note that this interface allows consumer (or consumer's CLS) to connect to the Gateway in order to read consumer specific information.

²⁸ Please note that an implementation of this external interface is also required in the case that Meter and Gateway are implemented within one physical device in order to allow the extension of the system by another Meter.

569 The following table provides a more detailed overview on how the cryptographic functions are
570 distributed between the TOE and its Security Module.

Aspect	TOE	Security Module
Communication with external entities	<ul style="list-style-type: none"> • encryption • decryption • hashing • key derivation • MAC generation • MAC verification • secure storage of the TLS certificates 	Key negotiation: <ul style="list-style-type: none"> • support of the authentication of the external entity • secure storage of the private key • random number generation • digital signature verification and generation
Communication with the consumer	<ul style="list-style-type: none"> • encryption • decryption • hashing • key derivation • MAC generation • MAC verification • secure storage of the TLS certificates 	Key negotiation: <ul style="list-style-type: none"> • support of the authentication of the consumer • secure storage of the private key • digital signature verification and generation • random number generation
Communication with the Meter	<ul style="list-style-type: none"> • encryption • decryption • hashing • key derivation • MAC generation • MAC verification • secure storage of the TLS certificates 	Key negotiation (in case of TLS connection): <ul style="list-style-type: none"> • support of the authentication of the meter • secure storage of the private key • digital signature verification and generation • random number generation
Signing data before submission to an external entity	<ul style="list-style-type: none"> • hashing 	Signature creation <ul style="list-style-type: none"> • secure storage of the private key
Content data encryption and integrity protection	<ul style="list-style-type: none"> • encryption • decryption • MAC generation • key derivation • secure storage of the public key 	Key negotiation: <ul style="list-style-type: none"> • secure storage of the private key • random number generation

571 **Table 4: Cryptographic support of the TOE and its Security Module**

572 The distribution of cryptographic functionality among the TOE and its Security Module has not only
573 been decided from a security perspective but also considered aspects of performance. A significant
574 part of the complex functionality is implemented by the Gateway. A state of the art Security Module
575 in form of a smart card should be able to perform approx. 10 connection establishments per minute. As
576 the calculated session keys are valid for a longer period this should be sufficient for most of the
577 applications. In cases where this speed is not sufficient the developer should consider alternative
578 approaches, e.g. the use of multiple Security Modules.

579 **1.4.8.1 Content data encryption vs. an encrypted channel**

580 The TOE utilises concepts of the encryption of data on the content level as well as the establishment of
581 a trusted channel to external entities.

582 As a general rule all processed Meter Data that is prepared to be submitted to external entities is
583 encrypted and integrity protected on a content level using CMS (according to [BSI-TR-03109-1-I]).

584 Further, all communication with external entities is enforced to happen via encrypted, integrity
585 protected and mutually authenticated channels.

586 This concept of encryption on two layers facilitates use cases in which the external entity that the TOE
587 communicates with is not the final recipient of the Meter Data. In this way it is for example possible
588 that the Gateway Administrator receives Meter Data that they forward to other parties. In such a case
589 the Gateway Administrator is the endpoint of the trusted channel but cannot read the Meter Data.

590 Administration data that is transmitted between the Gateway administrator and the TOE is also
591 encrypted and integrity protected using CMS.

592 The following figure introduces the communication process between the Meter, the TOE and external
593 entities (focussing on billing-relevant Meter Data).

594 The basic information flow for Meter Data is as follows and shown in Figure 6:

- 595 1. The Meter measures the consumption or production of a certain commodity.
- 596 2. The Meter Data is prepared for transmission:
 - 597 a) The Meter Data is typically signed (typically using the services of an integrated
598 Security Module).
 - 599 b) If the communication between the Meter and the Gateway is performed bidirectional,
600 the Meter Data is transmitted via an encrypted and mutually authenticated channel to
601 the Gateway. Please note that the submission of this information may be triggered by
602 the Meter or the Gateway.
 - 603 Or
 - 604 c) If a unidirectional communication is performed between the Meter and the Gateway
605 the Meter Data is encrypted using a symmetric algorithm (according to [BSI-TR-
606 03109-3]) and facilitating a defined data structure to ensure the authenticity and
607 confidentiality.
- 608 3. The authenticity and integrity of the Meter Data is verified by the Gateway
- 609 4. If (and only if) authenticity and integrity have been verified successfully the Meter Data is
610 further processed by the Gateway according to the rules in the Processing Profile else the
611 cryptographic information flow will be cancelled.
- 612 5. The processed Meter Data is encrypted and integrity protected using CMS (according to [BSI-
613 TR-03109-1-I]) for the final recipient of the data²⁹.
- 614 6. The processed Meter Data is signed using the services of the Security Module.
- 615 7. The processed and signed Meter Data may be stored for a certain amount of time.
- 616 8. The processed Meter Data is finally submitted to an authorised external entity in the WAN via
617 an encrypted and mutually authenticated channel.

²⁹ Optionally the Meter Data can additionally be signed before any encryption is done.

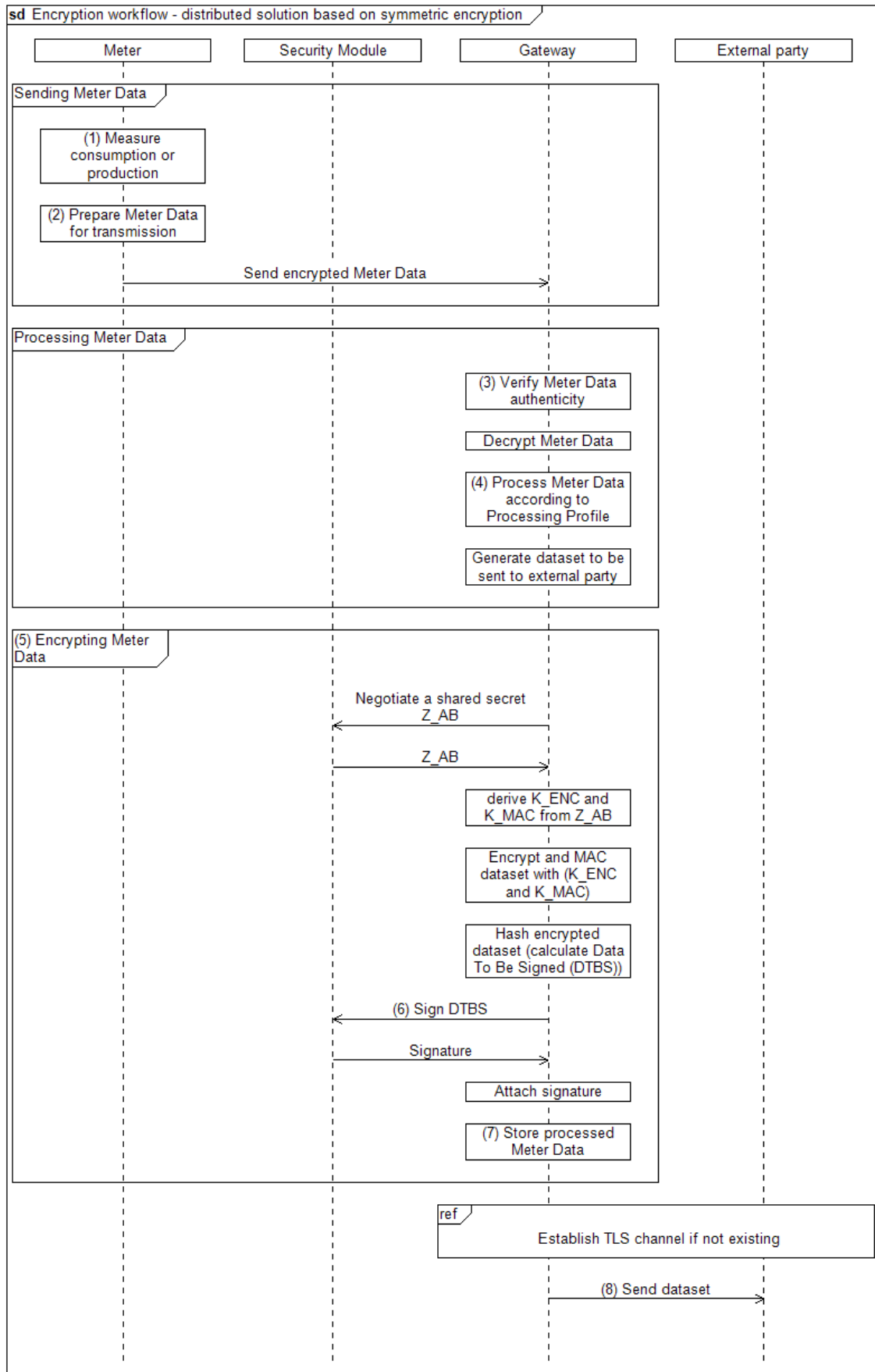


Figure 6: Cryptographic workflow for Meter, Gateway and the Security Module

618
619

620 1.4.9 TOE life-cycle

621 The life-cycle of the Gateway can be separated into the following phases:

- 622 1. Development
- 623 2. Production
- 624 3. Pre-personalization at the developer's premises (without Security Module)
- 625 4. Pre-personalization and integration of Security Module
- 626 5. Installation and start of operation
- 627 6. Personalization
- 628 7. Normal operation

629 A detailed description of the different phases is provided in [BSI-TR-03109-1-VI].

630 For the Protection Profile it is important to know that the certified configuration of the TOE will be
631 established after phase "Personalization". It has to be ensured that previous phases are performed by
632 trusted personal in secure environments. Since the realization of the phases depend on the concrete
633 TOE it is important that the TOE developer considers and enforces appropriate security measures
634 during the life-cycle phases. The TOE life-cycle will be examined during evaluation of assurance
635 aspect ALC.

636 **2 Conformance Claims**

637 **2.1 Conformance statement**

638 This PP requires strict conformance of any PP/ST to this PP.

639 **2.2 CC Conformance Claims**

640 This PP has been developed using Version 3.1 Revision 4 of Common Criteria [CC].

641 This PP is [CC] part 2 extended due to the use of FPR_CON.1.

642 This PP claims conformance to [CC] part 3; no extended assurance components have been defined.

643 **2.3 PP Claim**

644 This PP does not claim conformance to any other PP.

645 **2.4 Conformance claim rationale**

646 Since this PP does not claim conformance to any Protection Profile, this section is not applicable.

647 **2.5 Package Claim**

648 This PP claims an assurance package EAL4 augmented by AVA_VAN.5 and ALC_FLR.2 as defined in
649 [CC] Part 3 for product certification.

650 3 Security Problem Definition

651 3.1 External entities

652 The following external entities interact with the system consisting of Meter and Gateway. Those roles
653 have been defined for the use in this Protection Profile. It is possible that a party implements more
654 than one role in practice.

Role	Description
Consumer	The authorised individual or organization that “owns” the Meter Data. In most cases this will be tenants or house owners consuming electricity, water, gas or further commodities. However, it is also possible that the consumer produces or stores energy (e.g. with their own solar plant).
Gateway Administrator	Authority that installs, configures, monitors, and controls the Smart Meter Gateway.
Service Technician	The authorised individual that is responsible for diagnostic purposes.
Authorised External Entity / User	Human or IT entity possibly interacting with the TOE from outside of the TOE boundary. In the context of this PP the term user or external entity serve as a hypernym for all entities mentioned before.

655 **Table 5: Roles used in the Protection profile**

656 3.2 Assets

657 The following tables introduce the relevant assets for this Protection Profile. The tables focus on the
658 assets that are relevant for the Gateway and do not claim to provide an overview over all assets in the
659 Smart Metering System or for other devices in the LMN.

660 The following Table 6 lists all assets typified as “user data”:

Asset	Description	Need for Protection
Meter Data	<p>Meter readings that allow calculation of the quantity of a commodity, e.g. electricity, gas, water or heat consumed over a period.</p> <p>Meter Data comprise Consumption or Production Data (billing-relevant) and grid status data (not billing-relevant). While billing-relevant data needs to have a relation to the consumer grid status data do not have to be directly related to a consumer.</p>	<ul style="list-style-type: none"> • According to their specific need (see below)
System log data	<p>Log data from the</p> <ul style="list-style-type: none"> • system log. 	<ul style="list-style-type: none"> • Integrity • Confidentiality (only authorised SMGW administrators and Service technicians may read the log data)

Asset	Description	Need for Protection
Consumer log data	Log data from the <ul style="list-style-type: none"> consumer log. 	<ul style="list-style-type: none"> Integrity Confidentiality (only authorised Consumers may read the log data)
Calibration log data	Log data from the <ul style="list-style-type: none"> calibration log. 	<ul style="list-style-type: none"> Integrity Confidentiality (only authorised SMGW administrators may read the log data)
Consumption Data	Billing-relevant part of Meter Data. Please note that the term Consumption Data implicitly includes Production Data.	<ul style="list-style-type: none"> Integrity and authenticity (comparable to the classical meter and its security requirements) Confidentiality (due to privacy concerns)
Status Data	Grid status data, subset of Meter Data that is not billing-relevant ³⁰ .	<ul style="list-style-type: none"> Integrity and authenticity (comparable to the classical meter and its security requirements) Confidentiality (due to privacy concerns)
Supplementary Data	The Gateway may be used for communication purposes by devices in the LMN or HAN. It may be that the functionality of the Gateway that is used by such a device is limited to pure (but secure) communication services. Data that is transmitted via the Gateway but that does not belong to one of the aforementioned data types is named Supplementary Data.	<ul style="list-style-type: none"> According to their specific need
Data	The term Data is used as a hypernym for Meter Data and Supplementary Data.	<ul style="list-style-type: none"> According to their specific need
Gateway time	Date and time of the real-time clock of the Gateway. Gateway Time is used in Meter Data records sent to external entities.	<ul style="list-style-type: none"> Integrity Authenticity (when time is adjusted to an external reference time)
Personally Identifiable Information (PII)	Personally Identifiable Information refers to information that can be used to uniquely identify, contact, or locate a single person or can be used with other sources to uniquely identify a single individual.	<ul style="list-style-type: none"> Confidentiality

661

Table 6: Assets (User data)

³⁰ Please note that these readings and data of the Meter which are not relevant for billing may require an explicit endorsement of the consumer(s).

662 Table 7 lists all assets typified as “TSF data”:

Asset	Description	Need for Protection
Meter config (secondary asset)	Configuration data of the Meter to control its behaviour including the Meter identity. Configuration data is transmitted to the Meter via the Gateway.	<ul style="list-style-type: none"> • Integrity and authenticity • Confidentiality
Gateway config (secondary asset)	Configuration data of the Gateway to control its behaviour including the Gateway identity, the Processing Profiles, and certificate/key material for authentication.	<ul style="list-style-type: none"> • Integrity and authenticity • Confidentiality
CLS config (secondary asset)	Configuration data of a CLS to control its behaviour. Configuration data is transmitted to the CLS via the Gateway.	<ul style="list-style-type: none"> • Integrity and authenticity • Confidentiality
Firmware update (secondary asset)	Firmware update that is downloaded by the TOE to update the firmware of the TOE.	<ul style="list-style-type: none"> • Integrity and authenticity
Ephemeral keys (secondary asset)	Ephemeral cryptographic material used by the TOE for cryptographic operations.	<ul style="list-style-type: none"> • Integrity and authenticity • Confidentiality

663

Table 7: Assets (TSF data)

664 3.3 Assumptions

665 In this threat model the following assumptions about the environment of the components need to be
666 taken into account in order to ensure a secure operation.

- A.ExternalPrivacy** It is assumed that authorised and authenticated external entities receiving any kind of privacy-relevant data or billing-relevant data and the applications that they operate are trustworthy (in the context of the data that they receive) and do not perform unauthorised analyses of this data with respect to the corresponding consumer(s).
- A.TrustedAdmins** It is assumed that the Gateway Administrator and the Service Technician are trustworthy and well-trained.
- A.PhysicalProtection** It is assumed that the TOE is installed in a non-public environment within the premises of the consumer which provides a basic level of physical protection. This protection covers the TOE, the Meter(s) that the TOE communicates with and the communication channel between the TOE and its Security Module.
- A.ProcessProfile** The Processing Profiles that are used when handling data are assumed to be trustworthy and correct.

- A.Update** It is assumed that firmware updates for the Gateway that can be provided by an authorised external entity have undergone a certification process according to this Protection Profile before they are issued and can therefore be assumed to be correctly implemented. It is further assumed that the external entity that is authorised to provide the update is trustworthy and will not introduce any malware into a firmware update.
- A.Network** It is assumed that
- a WAN network connection with a sufficient reliability and bandwidth for the individual situation is available,
 - one or more trustworthy sources for an update of the system time are available in the WAN,
 - the Gateway is the only communication gateway for Meters in the LMN³¹,
 - if devices in the HAN have a separate connection to parties in the WAN (beside the Gateway) this connection is appropriately protected.
- A.Keygen** It is assumed that the ECC key pair for a Meter (TLS) is generated securely according to the [BSI-TR-03109-3] and brought into the Gateway in a secure way by the Gateway Administrator.
- Application Note 1:** This PP acknowledges that the Gateway cannot be completely protected against unauthorised physical access by its environment. However, it is important for the overall security of the TOE that it is not installed within a public environment.
- The level of physical protection that is expected to be provided by the environment is the same level of protection that is expected for classical meters that operate according to the regulations of the national calibration authority [TR-03109-1].
- Application Note 2:** The Processing Profiles that are used for information flow control as referred to by A.ProcessProfile are an essential factor for the preservation of the privacy of the consumer. The Processing Profiles are used to determine which data shall be sent to which entity at which frequency and how data are processed, e.g. whether the data needs to be related to the consumer (because it is used for billing purposes) or whether the data shall be pseudonymised.
- The Processing Profiles shall be visible for the consumer to allow a transparent communication.
- It is essential that Processing Profiles correctly define the amount of information that must be sent to an external entity. Exact regulations regarding the Processing Profiles and the Gateway Administrator are beyond the scope of this Protection Profile.

³¹ Please note that this assumption holds on a logical level rather than on a physical one. It may be possible that the Meters in the LMN have a physical connection to other devices that would in theory also allow a communication. This is specifically true for wireless communication technologies. It is further possible that signals of Meters are amplified by other devices or other Meters on the physical level without violating this assumption. However, it is assumed that the Meters do only communicate with the TOE and that only the TOE is able to decrypt the data sent by the Meter.

Application Note 3: When the ECC key pair generation is done by the SMGW, the ST author has to model this with an appropriate SFR.

667 3.4 Threats

668 The following sections identify the threats that are posed against the assets handled by the Smart
669 Meter Gateway. Those threats are the result of a threat model that has been developed for the whole
670 Smart Metering System first and then has been focussed on the threats against the Gateway.

671 It should be noted that the threats in the following paragraphs consider two different kinds of
672 attackers:

- 673 • Attackers having physical access to Meter, Gateway, a connection between these components,
674 or local logical access to any of the interfaces (local attacker), trying to disclose or alter assets
675 while stored in the Gateway or while transmitted between meters in the LMN and the
676 Gateway. Please note that the following threat model assumes that the local attacker has less
677 motivation than the WAN attacker as a successful attack of a local attacker will always only
678 impact one Gateway. Please further note that the local attacker includes the authorised
679 individuals like consumers.
- 680 • An attacker located in the WAN (WAN attacker) trying to compromise the confidentiality
681 and/or integrity of the processed Meter Data and or configuration data transmitted via the
682 WAN, or attacker trying to conquer a component of the infrastructure (i.e. Meter, Gateway or
683 Controllable Local System) via the WAN to cause damage to a component itself or to the
684 corresponding grid (e.g. by sending forged Meter Data to an external entity).

685 The specific rationale for this situation is given by the expected benefit of a successful attack. An
686 attacker who has to have physical access to the TOE that they are attacking, will only be able to
687 compromise one TOE at a time. So the effect of a successful attack will always be limited to the
688 attacked TOE. A logical attack from the WAN side on the other hand may have the potential to
689 compromise a large amount of TOEs.

T.DataModificationLocal A local attacker may try to modify (i.e. alter, delete, insert, replay or redirect) Meter Data when transmitted between Meter and Gateway, Gateway and consumer, or Gateway and external entities. The objective of the attacker may be to alter billing-relevant information or grid status information. The attacker may perform the attack via any interface (e.g. LMN, HAN, or WAN).

In order to achieve the modification, the attacker may also try to modify secondary assets like the firmware or configuration parameters of the Gateway.

T.DataModificationWAN A WAN attacker may try to modify (i.e. alter, delete, insert, replay or redirect) Meter Data, Gateway config data, Meter config data, CLS config data or a firmware update when transmitted between the Gateway and an external entity in the WAN.

When trying to modify Meter Data it is the objective of the WAN attacker to modify billing-relevant information or grid status data.

When trying to modify config data or a firmware update the WAN attacker tries to circumvent security mechanisms of the TOE or tries to get control over the TOE or a device in the LAN that is protected by the TOE.

T.TimeModification A local attacker or WAN attacker may try to alter the Gateway time. The motivation of the attacker could be e.g. to change the relation between date/time and measured consumption or production values in the Meter Data records (e.g. to influence the balance of the next invoice).

T.DisclosureWAN	A WAN attacker may try to violate the privacy of the consumer by disclosing Meter Data or configuration data (Meter config, Gateway config or CLS config) or parts of it when transmitted between Gateway and external entities in the WAN.
T.DisclosureLocal	A Local Attacker may try to violate the privacy of the consumer by disclosing Meter Data transmitted between the TOE and the Meter. This threat is of specific importance if Meters of more than one consumer are served by one Gateway.
T.Infrastructure	<p>A WAN attacker may try to obtain control over Gateways, Meters or CLS via the TOE, which enables the WAN Attacker to cause damage to consumers or external entities or the grids used for commodity distribution (e.g. by sending wrong data to an external entity).</p> <p>A WAN attacker may also try to conquer a CLS in the HAN first in order to logically attack the TOE from the HAN side.</p>
T.ResidualData	By physical and/or logical means a local attacker or a WAN attacker may try to read out data from the Gateway, which travelled through the Gateway before and which are no longer needed by the Gateway (i.e. Meter Data, Meter config, or CLS config).
T.ResidentData	<p>A WAN or local attacker may try to access (i.e. read, alter, delete) information to which they don't have permission to while the information is stored in the TOE.</p> <p>While the WAN attacker only uses the logical interface of the TOE that is provided into the WAN the local attacker may also physically access the TOE.</p>
T.Privacy	A WAN attacker may try to obtain more detailed information from the Gateway than actually required to fulfil the tasks defined by its role or the contract with the consumer. This includes scenarios in which an external entity that is primarily authorised to obtain information from the TOE tries to obtain more information than the information that has been authorised as well as scenarios in which an attacker who is not authorised at all tries to obtain information.

690 3.5 Organizational Security Policies (OSPs)

691 This section lists the organizational security policies (OSP) that the Gateway shall comply with:

OSP.SM

The TOE shall use the services of a certified Security Module for

- verification of digital signatures,
- generation of digital signatures,
- key agreement,
- key transport,
- key storage,
- Random Number Generation.

The Security Module shall be certified according to [SecMod-PP] and shall be used in accordance with its relevant guidance documentation.

OSP.Log

The TOE shall maintain a set of log files as defined in [BSI-TR-03109-1] as follows:

1. A system log of relevant events in order to allow an authorised Gateway Administrator to analyse the status of the TOE. The TOE shall also analyse the system log automatically for a cumulation of security relevant events.
2. A consumer log that contains information about the information flows that have been initiated to the WAN and information about the Processing Profiles causing this information flow as well as the billing-relevant information.
3. A calibration log (as defined in chapter 6.2.1) that provides the Gateway Administrator with a possibility to review calibration relevant events.

The TOE shall further limit access to the information in the different log files as follows:

1. Access to the information in the system log shall only be allowed for an authorised Gateway Administrator via IF_GW_WAN of the TOE and an authorised Service Technician via IF_GW_SRV.
2. Access to the information in the calibration log shall only be allowed for an authorised Gateway Administrator via the IF_GW_WAN interface of the TOE.
3. Access to the information in the consumer log shall only be allowed for an authorised consumer via the IF_GW_CON interface of the TOE. The consumer shall only have access to their own information.

The system log may overwrite the oldest events in case that the audit trail gets full.

For the consumer log the TOE shall ensure that a sufficient amount of events is available (in order to allow a consumer to verify an invoice) but may overwrite older events in case that the audit trail gets full.

For the calibration log, however, the TOE shall ensure the availability of all events over the lifetime of the TOE.

Application Note 4:

When the RNG functionality is provided by the Gateway itself, it has to be appropriately modelled by the ST author using SFR FCS_RNG according to [AIS20] or [AIS31] and considering [BSI-TR-03109-3].

692 4 Security Objectives

693 4.1 Security Objectives for the TOE

O.Firewall The TOE shall serve as the connection point for the connected devices within the LAN to external entities within the WAN and shall provide firewall functionality in order to protect the devices of the LMN and HAN (as long as they use the Gateway) and itself against threats from the WAN side.

The firewall:

- shall allow only connections established from HAN or the TOE itself to the WAN (i.e. from devices in the HAN to external entities in the WAN or from the TOE itself to external entities in the WAN),
- shall provide a wake-up service on the WAN side interface,
- shall not allow connections from the LMN to the WAN,
- shall not allow any other services being offered on the WAN side interface,
- shall not allow connections from the WAN to the LAN or to the TOE itself,
- shall enforce communication flows by allowing traffic from CLS in the HAN to the WAN only if confidentiality-protected and integrity-protected and if endpoints are authenticated.

O.SeparateIF The TOE shall have physically separated ports for the LMN, the HAN and the WAN and shall automatically detect during its self-test whether connections (wired or wireless), if any, are wrongly connected.

Application Note 5: O.SeparateIF refers to physical interfaces and must not be fulfilled by a pure logical separation of one physical interface only.

O.Conceal To protect the privacy of its consumers, the TOE shall conceal the communication with external entities in the WAN in order to ensure that no privacy-relevant information may be obtained by analysing the frequency, load, size or the absence of external communication.³²

O.Meter The TOE receives or polls information about the consumption or production of different commodities from one or multiple Meters and is responsible for handling this Meter Data.

This includes that:

- the TOE shall ensure that the communication to the Meter(s) is established in an Gateway Administrator-definable interval or an interval as defined by the Meter,
- the TOE shall enforce encryption and integrity protection for the communication with the Meter³³,
- the TOE shall verify the integrity and authenticity of the data received from a Meter before handling it further,

³² It should be noted that this requirement only applies to communication flows in the WAN.

³³ It is acknowledged that the implementation of a secure channel between the Meter and the Gateway is a security function of both units. The TOE as defined in this Protection Profile only has a limited possibility to secure this communication as both sides have to sign responsible for the quality of a cryptographic connection.

- the TOE shall process the data according to the definition in the corresponding Processing Profile,
- the TOE shall encrypt the processed Meter Data for the final recipient, sign the data and
- deliver the encrypted data to authorised external entities as defined in the corresponding Processing Profiles facilitating an encrypted channel,
- the TOE shall store processed Meter Data if an external entity cannot be reached and re-try to send the data until a configurable number of unsuccessful retries has been reached,
- the TOE shall pseudonymise the data for parties that do not need the relation between the processed Meter Data and the identity of the consumer.

O.Crypt

The TOE shall provide cryptographic functionality as follows:

- authentication, integrity protection and encryption of the communication and data to external entities in the WAN,
- authentication, integrity protection and encryption of the communication to the Meter,
- authentication, integrity protection and encryption of the communication to the consumer,
- replay detection for all communications with external entities,
- encryption of the persistently stored TSF and user data of the TOE³⁴.

In addition the TOE shall generate the required keys utilising the services of its Security Module³⁵, ensure that the keys are only used for an acceptable amount of time and destroy ephemeral³⁶ keys if not longer needed.

O.Time

The TOE shall provide reliable time stamps and update its internal clock in regular intervals by retrieving reliable time information from a dedicated reliable source in the WAN.

³⁴ The encryption of the persistent memory shall support the protection of the TOE against local attacks.

³⁵ Please refer to chapter 1.4.8 for an overview on how the cryptographic functions are distributed between the TOE and its Security Module.

³⁶ This objective addresses the destruction of ephemeral keys only because all keys that need to be stored persistently are stored in the Security Module.

O.Protect

The TOE shall implement functionality to protect its security functions against malfunctions and tampering.

Specifically, the TOE shall

- encrypt its TSF and user data as long as it is not in use,
- overwrite any information that is no longer needed to ensure that it is no longer available via the external interfaces of the TOE³⁶,
- monitor user data and the TOE firmware for integrity errors,
- contain a test that detects whether the interfaces for WAN and LAN are separate,
- have a fail-safe design that specifically ensures that no malfunction can impact the delivery of a commodity (e.g. energy, gas, heat or water)³⁷,
- make any physical manipulation within the scope of the intended environment detectable for the consumer and Gateway Administrator.

O.Management

The TOE shall only provide authorised Gateway Administrators with functions for the management of the security features.

The TOE shall ensure that any change in the behaviour of the security functions can only be achieved from the WAN side interface. Any management activity from a local interface may only be read only.

Further, the TOE shall implement a secure mechanism to update the firmware of the TOE that ensures that only authorised entities are able to provide updates for the TOE and that only authentic and integrity protected updates are applied.

O.Log

The TOE shall maintain a set of log files as defined in [BSI-TR-03109-1] as follows:

1. A system log of relevant events in order to allow an authorised Gateway Administrator or an authorised Service Technician to analyse the status of the TOE. The TOE shall also analyse the system log automatically for a cumulation of security relevant events.
2. A consumer log that contains information about the information flows that have been initiated to the WAN and information about the Processing Profiles causing this information flow as well as the billing-relevant information and information about the system status (including relevant error messages).
3. A calibration log that provides the Gateway Administrator with a possibility to review calibration relevant events.

The TOE shall further limit access to the information in the different log files as follows:

1. Access to the information in the system log shall only be allowed for an authorised Gateway Administrator via IF_GW_WAN or for an authorised Service Technician via IF_GW_SRV.
2. Access to the information in the consumer log shall only be allowed

³⁷ Indeed this Protection Profile acknowledges that the Gateway and the Meters have no possibility at all to impact the delivery of a commodity. Even an intentional stop of the delivery of a certain commodity is not within the scope of this Protection Profile. It should however be noted that such a functionality may be realised by a CLS that utilises the services of the TOE for its communication.

for an authorised consumer via the IF_GW_CON interface of the TOE and via a secured (i.e. confidentiality and integrity protected) connection. The consumer shall only have access to their own information.

3. Read-only access to the information in the calibration log shall only be allowed for an authorised Gateway Administrator via the WAN interface of the TOE.

The system log may overwrite the oldest events in case that the audit trail gets full.

For the consumer log the TOE shall ensure that a sufficient amount of events is available (in order to allow a consumer to verify an invoice) but may overwrite older events in case that the audit trail gets full.

For the calibration log however, the TOE shall ensure the availability of all events over the lifetime of the TOE.

O.Access

The TOE shall control the access of external entities in WAN, HAN or LMN to any information that is sent to, from or via the TOE via its external interfaces³⁸. Access control shall depend on the destination interface that is used to send that information.

694 4.2 Security objectives for the operational environment

OE.ExternalPrivacy Authorised and authenticated external entities receiving any kind of private or billing-relevant data shall be trustworthy and shall not perform unauthorised analyses of these data with respect to the corresponding consumer(s).

OE.TrustedAdmins The Gateway Administrator and the Service Technician shall be trustworthy and well-trained.

OE.PhysicalProtection The TOE shall be installed in a non-public environment within the premises of the consumer that provides a basic level of physical protection. This protection shall cover the TOE, the Meters that the TOE communicates with and the communication channel between the TOE and its Security Module. Only authorised individuals may physically access the TOE.

OE.Profile The Processing Profiles that are used when handling data shall be obtained from a trustworthy and reliable source only.

OE.SM The environment shall provide the services of a certified Security Module for

- verification of digital signatures,
- generation of digital signatures,
- key agreement,
- key transport,
- key storage,
- Random Number Generation.

The Security Module used shall be certified according to [SecMod-PP]

³⁸ While in classical access control mechanisms the Gateway Administrator gets complete access the TOE also maintains a set of information (specifically the consumer log) to which Gateway Administrators have restricted access.

and shall be used in accordance with its relevant guidance documentation.

OE.Update

The firmware updates for the Gateway that can be provided by an authorised external entity shall undergo a certification process according to this Protection Profile before they are issued to show that the update is implemented correctly. The external entity that is authorised to provide the update shall be trustworthy and ensure that no malware is introduced via a firmware update.

OE.Network

It shall be ensured that

- a WAN network connection with a sufficient reliability and bandwidth for the individual situation is available,
- one or more trustworthy sources for an update of the system time are available in the WAN,
- the Gateway is the only communication gateway for Meters in the LMN,
- if devices in the HAN have a separate connection to parties in the WAN (beside the Gateway) this connection is appropriately protected.

OE.Keygen

It shall be ensured that the ECC key pair for a Meter (TLS) is generated securely according to the [BSI-TR-03109-3]. It shall also be ensured that the keys are brought into the Gateway in a secure way by the Gateway Administrator.

695 4.3 Security Objectives rationale

696 4.3.1 Overview

697 The following table gives an overview how the assumptions, threats, and organisational security
 698 policies are addressed by the security objectives. The text of the following sections justifies this more
 699 in detail.

	O.Firewall	O.SeparateIF	O.Conceal	O.Meter	O.Crypt	O.Time	O.Protect	O.Management	O.Log	O.Access	OE.SM	OE.ExternalPrivacy	OE.TrustedAdmins	OE.PhysicalProtection	OE.Profile	OE.Update	OE.Network	OE.Keygen
T.DataModificationLocal				X	X		X	X					X	X				
T.DataModificationWAN	X				X		X	X					X					
T.TimeModification					X	X	X	X					X	X				
T.DisclosureWAN	X		X		X		X	X					X					
T.DisclosureLocal				X	X		X	X					X	X				
T.Infrastructure	X	X		X	X		X	X					X					
T.ResidualData							X	X					X					
T.ResidentData	X				X		X	X		X			X	X				
T.Privacy	X		X	X	X		X	X					X		X			
OSP.SM					X		X	X			X		X					
OSP.Log							X	X	X	X			X					
A.ExternalPrivacy												X						
A.TrustedAdmins													X					
A.PhysicalProtection														X				
A.ProcessProfile															X			
A.Update																X		
A.Network																	X	
A.Keygen																		X

700

Table 8: Rationale for Security Objectives

701 4.3.2 Countering the threats

702 The following sections provide more detailed information on how the threats are countered by the
 703 security objectives for the TOE and its operational environment.

704 **4.3.2.1 General objectives**

705 The security objectives **O.Protect**, **O.Management** and **OE.TrustedAdmins** contribute to counter each
706 threat and contribute to each OSP.

707 **O.Management** is indispensable as it defines the requirements around the management of the Security
708 Functions. Without a secure management no TOE can be secure. Also **OE.TrustedAdmins** contributes
709 to this aspect as it provides the requirements on the availability of a trustworthy Gateway
710 Administrator and Service Technician. **O.Protect** is present to ensure that all security functions are
711 working as specified.

712 Those general objectives will not be addressed in detail in the following paragraphs.

713 **4.3.2.2 T.DataModificationLocal**

714 The threat **T.DataModificationLocal** is countered by a combination of the security objectives
715 **O.Meter**, **O.Crypt** and **OE.PhysicalProtection**.

716 **O.Meter** defines that the TOE will enforce the encryption of communication when receiving Meter
717 Data from the Meter. **O.Crypt** defines the required cryptographic functionality. The objectives
718 together ensure that the communication between the Meter and the TOE cannot be modified or
719 released.

720 **OE.PhysicalProtection** is of relevance as it ensures that access to the TOE is limited.

721 **4.3.2.3 T.DataModificationWAN**

722 The threat **T.DataModificationWAN** is countered by a combination of the security objectives
723 **O.Firewall** and **O.Crypt**.

724 **O.Firewall** defines the connections for the devices within the LAN to external entities within the
725 WAN and shall provide firewall functionality in order to protect the devices of the LMN and HAN (as
726 long as they use the Gateway) and itself against threats from the WAN side. **O.Crypt** defines the
727 required cryptographic functionality. Both objectives together ensure that the data transmitted between
728 the TOE and the WAN cannot be modified by a WAN attacker.

729 **4.3.2.4 T.TimeModification**

730 The threat **T.TimeModification** is countered by a combination of the security objectives **O.Time**,
731 **O.Crypt** and **OE.PhysicalProtection**.

732 **O.Time** defines that the TOE needs a reliable time stamp mechanism that is also updated from reliable
733 sources regularly in the WAN. **O.Crypt** defines the required cryptographic functionality for the
734 communication to external entities in the WAN. Therewith, **O.Time** and **O.Crypt** are the core
735 objective to counter the threat **T.TimeModification**.

736 **OE.PhysicalProtection** is of relevance as it ensures that access to the TOE is limited.

737 **4.3.2.5 T.DisclosureWAN**

738 The threat **T.DisclosureWAN** is countered by a combination of the security objectives **O.Firewall**,
739 **O.Conceal** and **O.Crypt**.

740 **O.Firewall** defines the connections for the devices within the LAN to external entities within the
741 WAN and shall provide firewall functionality in order to protect the devices of the LMN and HAN (as
742 long as they use the Gateway) and itself against threats from the WAN side. **O.Crypt** defines the
743 required cryptographic functionality. Both objectives together ensure that the communication between
744 the Meter and the TOE cannot be disclosed.

745 **O.Conceal** ensures that no information can be disclosed based on additional characteristics of the
746 communication like frequency, load or the absence of a communication.

747 **4.3.2.6 T.DisclosureLocal**

748 The threat **T.DisclosureLocal** is countered by a combination of the security objectives **O.Meter**,
749 **O.Crypt** and **OE.PhysicalProtection**.

750 **O.Meter** defines that the TOE will enforce the encryption and integrity protection of communication
751 when polling or receiving Meter Data from the Meter. **O.Crypt** defines the required cryptographic

752 functionality. Both objectives together ensure that the communication between the Meter and the TOE
753 cannot be disclosed.

754 **OE.PhysicalProtection** is of relevance as it ensures that access to the TOE is limited.

755 **4.3.2.7 T.Infrastructure**

756 The threat **T.Infrastructure** is countered by a combination of the security objectives **O.Firewall**,
757 **O.SeparateIF**, **O.Meter** and **O.Crypt**.

758 **O.Firewall** is the core objective that counters this threat. It ensures that all communication flows to
759 the WAN are initiated by the TOE. The fact that the TOE does not offer any services to the WAN side
760 and will not react to any requests (except the wake-up call) from the WAN is a significant aspect in
761 countering this threat. Further the TOE will only communicate using encrypted channels to
762 authenticated and trustworthy parties which mitigates the possibility that an attacker could try to hijack
763 a communication.

764 **O.Meter** defines that the TOE will enforce the encryption and integrity protection for the
765 communication with the Meter.

766 **O.SeparateIF** facilitates the disjunction of the WAN from the LMN.

767 **O.Crypt** supports the mitigation of this threat by providing the required cryptographic primitives.

768 **4.3.2.8 T.ResidualData**

769 The threat **T.ResidualData** is mitigated by the security objective **O.Protect** as this security objective
770 defines that the TOE shall delete information as soon as it is no longer used. Assuming that a TOE
771 follows this requirement an attacker cannot read out any residual information as it does simply not
772 exist.

773 **4.3.2.9 T.ResidentData**

774 The threat **T.ResidentData** is countered by a combination of the security objectives **O.Access**,
775 **O.Firewall**, **O.Protect** and **O.Crypt**. Further, the environment (**OE.PhysicalProtection** and
776 **OE.TrustedAdmins**) contributes to this.

777 **O.Access** defines that the TOE shall control the access of users to information via the external
778 interfaces.

779 The aspect of a local attacker with physical access to the TOE is covered by a combination of
780 **O.Protect** (defining the detection of physical manipulation) and **O.Crypt** (requiring the encryption of
781 persistently stored TSF and user data of the TOE). In addition the physical protection provided by the
782 environment (**OE.PhysicalProtection**) and the Gateway Administrator (**OE.TrustedAdmins**) who
783 could realise a physical manipulation contribute to counter this threat.

784 The aspect of a WAN attacker is covered by **O.Firewall** as this objective ensures that an adequate
785 level of protection is realised against attacks from the WAN side.

786 **4.3.2.10 T.Privacy**

787 The threat **T.Privacy** is primarily addressed by the security objectives **O.Meter**, **O.Crypt** and
788 **O.Firewall** as these objective ensures that the TOE will only distribute Meter Data to external entities
789 in the WAN as defined in the corresponding Processing Profiles and that the data will be protected for
790 the transfer. **OE.Profile** is present to ensure that the Processing Profiles are obtained from a
791 trustworthy and reliable source only.

792 Finally, **O.Conceal** ensures that an attacker cannot obtain the relevant information for this threat by
793 observing external characteristics of the information flow.

794 **4.3.3 Coverage of organisational security policies**

795 The following sections provide more detailed information about how the security objectives for the
796 environment and the TOE cover the organizational security policies.

797 **4.3.3.1 OSP.SM**

798 The Organizational Security Policy **OSP.SM** that mandates that the TOE utilises the services of a
799 certified Security Module is directly addressed by the security objectives **OE.SM** and **O.Crypt**. The

800 objective **OE.SM** addresses the functions that the Security Module shall be utilised for as defined in
801 **OSP.SM** and also requires a certified Security Module. **O.Crypt** defines the cryptographic
802 functionalities for the TOE itself. In this context it has to be ensured that the Security Module is
803 operated in accordance with its guidance documentation.

804 **4.3.3.2 OSP.Log**

805 The Organizational Security Policy **OSP.Log** that mandates that the TOE maintains an audit log is
806 directly addressed by the security objective for the TOE **O.Log**.

807 **O.Access** contributes to the implementation of the OSP as it defines that also Gateway Administrators
808 are not allowed to read/modify all data. This is of specific importance to ensure the confidentiality and
809 integrity of the log data as is required by the **OSP.Log**.

810 **4.3.4 Coverage of assumptions**

811 The following sections provide more detailed information about how the security objectives for the
812 environment cover the assumptions.

813 **4.3.4.1 A.ExternalPrivacy**

814 The assumption **A.ExternalPrivacy** is directly and completely covered by the security objective
815 **OE.ExternalPrivacy**. The assumption and the objective for the environment are drafted in a way that
816 the correspondence is obvious.

817 **4.3.4.2 A.TrustedAdmins**

818 The assumption **A.TrustedAdmins** is directly and completely covered by the security objective
819 **OE.TrustedAdmins**. The assumption and the objective for the environment are drafted in a way that
820 the correspondence is obvious.

821 **4.3.4.3 A.PhysicalProtection**

822 The assumption **A.PhysicalProtection** is directly and completely covered by the security objective
823 **OE.PhysicalProtection**. The assumption and the objective for the environment are drafted in a way
824 that the correspondence is obvious.

825 **4.3.4.4 A.ProcessProfile**

826 The assumption **A.ProcessProfile** is directly and completely covered by the security objective
827 **OE.Profile**. The assumption and the objective for the environment are drafted in a way that the
828 correspondence is obvious.

829 **4.3.4.5 A.Update**

830 The assumption **A.Update** is directly and completely covered by the security objective **OE.Update**.
831 The assumption and the objective for the environment are drafted in a way that the correspondence is
832 obvious.

833 **4.3.4.6 A.Network**

834 The assumption **A.Network** is directly and completely covered by the security objective
835 **OE.Network**. The assumption and the objective for the environment are drafted in a way that the
836 correspondence is obvious.

837 **4.3.4.7 A.Keygen**

838 The assumption **A.Keygen** is directly and completely covered by the security objective **OE.Keygen**.
839 The assumption and the objective for the environment are drafted in a way that the correspondence is
840 obvious.

841 5 Extended Component definition

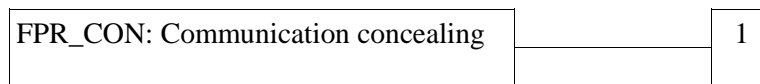
842 5.1 Communication concealing (FPR_CON)

843 The additional family Communication concealing (FPR_CON) of the Class FPR (Privacy) is defined
 844 here to describe the specific IT security functional requirements of the TOE. The TOE shall prevent
 845 attacks against Personally Identifiable Information (PII) of the consumer that may be obtained by an
 846 attacker by observing the encrypted communication of the TOE with remote entities.

847 5.2 Family behaviour

848 This family defines requirements to mitigate attacks against communication channels in which an
 849 attacker tries to obtain privacy relevant information based on characteristics of an encrypted
 850 communication channel. Examples include but are not limited to an analysis of the frequency of
 851 communication or the transmitted workload.

852 5.3 Component levelling



853 5.4 Management

854 The following actions could be considered for the management functions in FMT:

- 855 a) Definition of the interval in FPR_CON.1.2 if definable within the operational phase of the
 856 TOE.

857 5.5 Audit

858 There are no auditable events foreseen.

859 5.6 Communication concealing (FPR_CON.1)

Hierarchical to: No other components.

Dependencies: No dependencies.

FPR_CON.1.1 **The TSF shall enforce the [assignment: *information flow policy*] in order to ensure that no personally identifiable information (PII) can be obtained by an analysis of [assignment: *characteristics of the information flow that need to be concealed*].**

FPR_CON.1.2 **The TSF shall connect to [assignment: *list of external entities*] in intervals as follows [selection: *weekly, daily, hourly, [assignment: *other interval*]] to conceal the data flow.***

860 6 Security Requirements

861 6.1 Overview

862 This chapter describes the security functional and the assurance requirements which have to be
863 fulfilled by the TOE. Those requirements comprise functional components from part 2 of [CC] and the
864 assurance components as defined for the Evaluation Assurance Level 4 from part 3 of [CC].

865 The following notations are used:

- 866 • **Refinement** operation (denoted by **bold text**): is used to add details to a requirement, and thus
867 further restricts a requirement. In case that a word has been deleted from the original text this
868 refinement is indicated by ~~crossed-out bold~~ text
- 869 • **Selection** operation (denoted by underlined text): is used to select one or more options
870 provided by the [CC] in stating a requirement.
- 871 • **Assignment** operation (denoted by *italicised text*): is used to assign a specific value to an
872 unspecified parameter, such as the length of a password.
- 873 • **Iteration** operation: are identified with a suffix in the name of the SFR (e.g. FDP_IFC.2/FW).

874 It should be noted that the requirements in the following chapters are not necessarily be ordered
875 alphabetically. Where useful the requirements have been grouped.

876 The following table summarises all TOE security functional requirements of this PP:

Class FAU: Security Audit	
FAU_ARP.1/SYS	Security alarms for system log
FAU_GEN.1/SYS	Audit data generation for system log
FAU_SAA.1/SYS	Potential violation analysis for system log
FAU_SAR.1/SYS	Audit review for system log
FAU_STG.4/SYS	Prevention of audit data loss for the system log
FAU_GEN.1/CON	Audit data generation for consumer log
FAU_SAR.1/CON	Audit review for consumer log
FAU_STG.4/CON	Prevention of audit data loss for the consumer log
FAU_GEN.1/CAL	Audit data generation for calibration log
FAU_SAR.1/CAL	Audit review for calibration log
FAU_STG.4/CAL	Prevention of audit data loss for the calibration log
FAU_GEN.2	User identity association
FAU_STG.2	Guarantees of audit data availability
Class FCO: Communication	
FCO_NRO.2	Enforced proof of origin
Class FCS: Cryptographic Support	
FCS_CKM.1/TLS	Cryptographic key generation for TLS
FCS_COP.1/TLS	Cryptographic operation for TLS

FCS_CKM.1/CMS	Cryptographic key generation for CMS
FCS_COP.1/CMS	Cryptographic operation for CMS
FCS_CKM.1/MTR	Cryptographic key generation for Meter communication encryption
FCS_COP.1/MTR	Cryptographic operation for Meter communication encryption
FCS_CKM.4	Cryptographic key destruction
FCS_COP.1/HASH	Cryptographic operation for Signatures
FCS_COP.1/MEM	Cryptographic operation for TSF and user data encryption
Class FDP: User Data Protection	
FDP_ACC.2	Complete Access Control
FDP_ACF.1	Security attribute based access control
FDP_IFC.2/FW	Complete information flow control for firewall
FDP_IFF.1/FW	Simple security attributes for Firewall
FDP_IFC.2/MTR	Complete information flow control for Meter information flow
FDP_IFF.1/MTR	Simple security attributes for Meter information
FDP_RIP.2	Full residual information protection
FDP_SDI.2	Stored data integrity monitoring and action
Class FIA: Identification and Authentication	
FIA_ATD.1	User attribute definition
FIA_AFL.1	Authentication failure handling
FIA_UAU.2	User authentication before any action
FIA_UAU.5	Multiple authentication mechanisms
FIA_UAU.6	Re-Authenticating
FIA_UID.2	User identification before any action
FIA_USB.1	User-subject binding
Class FMT: Security Management	
FMT_MOF.1	Management of security functions behaviour
FMT_SMF.1	Specification of Management Functions
FMT_SMR.1	Security roles
FMT_MSA.1/AC	Management of security attributes for Gateway access policy
FMT_MSA.3/AC	Static attribute initialisation for Gateway access policy
FMT_MSA.1/FW	Management of security attributes for firewall policy
FMT_MSA.3/FW	Static attribute initialisation for Firewall policy

FMT_MSA.1/MTR	Management of security attributes for Meter policy
FMT_MSA.3/MTR	Static attribute initialisation for Meter policy
Class FPR: Privacy	
FPR_CON.1	Communication Concealing
FPR_PSE.1	Pseudonymity
Class FPT: Protection of the TSF	
FPT_FLS.1	Failure with preservation of secure state
FPT_RPL.1	Replay Detection
FPT_STM.1	Reliable time stamps
FPT_TST.1	TSF testing
FPT_PHP.1	Passive detection of physical attack
Class FTP: Trusted path/channels	
FTP_ITC.1/WAN	Inter-TSF trusted channel for WAN
FTP_ITC.1/MTR	Inter-TSF trusted channel for Meter
FTP_ITC.1/USR	Inter-TSF trusted channel for User

877

Table 9: List of Security Functional Requirements

878 **6.2 Class FAU: Security Audit**

879 **6.2.1 Introduction**

880 A TOE compliant to this Protection Profile shall implement three different audit logs as defined in
 881 OSP.Log and O.Log. The following table provides an overview over the three audit logs before the
 882 following chapters introduce the SFRs related to those audit logs.

	System-Log	Consumer-Log	Calibration-Log
Purpose	<ul style="list-style-type: none"> • Inform the Gateway Administrator about security relevant events • Log all events as defined by Common Criteria for the used SFR • Log all system relevant events on specific functionality • Automated alarms in case of a cumulation of certain events • Inform the service technician about the status of the Gateway 	<ul style="list-style-type: none"> • Inform the consumer about all information flows to the WAN • Inform the consumer about the Processing Profiles • Inform the consumer about other metering data (not billing-relevant) • Inform the consumer about all billing-relevant data needed to verify an invoice 	<ul style="list-style-type: none"> • Track changes that are relevant for the calibration of the TOE

	System-Log	Consumer-Log	Calibration-Log
Data	<ul style="list-style-type: none"> As defined by CC part 2 Augmented by specific events for the security functions 	<ul style="list-style-type: none"> Information about all information flows to the WAN Information about the current and the previous Processing Profiles Non-billing-relevant Meter Data Information about the system status (including relevant errors) Billing-relevant data needed to verify an invoice 	<ul style="list-style-type: none"> Calibration relevant data only
Access	<ul style="list-style-type: none"> Access by authorised Gateway Administrator and via IF_GW_WAN only Events may only be deleted by an authorised Gateway Administrator via IF_GW_WAN Read access by authorised service technician via IF_GW_SRV only 	<ul style="list-style-type: none"> Read access by authorised consumer and via IF_GW_CON only to the data related to the current consumer 	<ul style="list-style-type: none"> Read access by authorised Gateway Administrator and via IF_GW_WAN only
Deletion	<ul style="list-style-type: none"> Ring buffer. The availability of data has to be ensured for a sufficient amount of time Overwriting old events is possible if the memory is full 	<ul style="list-style-type: none"> Ring buffer. The availability of data has to be ensured for a sufficient amount of time Overwriting old events is possible if the memory is full Retention period is set by authorised Gateway Administrator on request by consumer, data older than this are deleted. 	<ul style="list-style-type: none"> The availability of data has to be ensured over the lifetime of the TOE.

Table 10: Overview over audit processes

884 **6.2.2 Security Requirements for the System Log**885 **6.2.2.1 Security audit automatic response (FAU_ARP)**886 **6.2.2.1.1 FAU_ARP.1/SYS: Security Alarms for system log**

FAU_ARP.1.1/SYS The TSF shall ~~take~~ *[inform an authorised Gateway Administrator and [assignment: list of actions]]* upon detection of a potential security violation.

Hierarchical to: No other components

Dependencies: FAU_SAA.1 Potential violation analysis

887 **6.2.2.2 Security audit data generation (FAU_GEN)**888 **6.2.2.2.1 FAU_GEN.1/SYS: Audit data generation for system log**

FAU_GEN.1.1/SYS The TSF shall be able to generate an audit record of the following auditable events:

- a) Start-up and shutdown of the audit functions;
- b) All auditable events for the *[basic]* level of audit; and
- c) *[assignment: other non-privacy relevant auditable events]*.

FAU_GEN.1.2/SYS The TSF shall record within each audit record at least the following information:

- a) Date and time of the event, type of event, subject identity (if applicable), and the outcome (success or failure) of the event; and
- b) For each audit event type, based on the auditable event definitions of the functional components included in the PP/ST, *[assignment: other audit relevant information]*.

Hierarchical to: No other components

Dependencies: FPT_STM.1

889 **6.2.2.3 Security audit analysis (FAU_SAA)**890 **6.2.2.3.1 FAU_SAA.1/SYS: Potential violation analysis for system log**

FAU_SAA.1.1/SYS The TSF shall be able to apply a set of rules in monitoring the audited events and based upon these rules indicate a potential violation of the enforcement of the SFRs.

FAU_SAA.1.2/SYS The TSF shall enforce the following rules for monitoring audited events:

- a) Accumulation or combination of *[assignment: subset of defined auditable events]* known to indicate a potential security violation;
- b) *[assignment: any other rules]*.

Hierarchical to: No other components

Dependencies: FAU_GEN.1

Application Note 6: The specific events that shall be analysed in the system audit log in order to ensure a correct operation of the TOE highly depend on the specific implementation and application of the TOE; as such the authors of the ST will have to complete the operations in FAU_SAA.1/SYS.

At least all types of failures in the TSF as listed in FPT_FLS.1 should be recognised as potential violation by the TOE.

891 **6.2.2.4 Security audit review (FAU_SAR)**

892 **6.2.2.4.1 FAU_SAR.1/SYS: Audit Review for system log**

FAU_SAR.1.1/SYS The TSF shall provide [*only authorised Gateway Administrators via the IF_GW_WAN interface and authorised Service Technicians via the IF_GW_SRV interface*] with the capability to read [*all information*] from the **system** audit records.

FAU_SAR.1.2/SYS The TSF shall provide the audit records in a manner suitable for the user to interpret the information.

Hierarchical to: No other components

Dependencies: FAU_GEN.1

893 **6.2.2.5 Security audit event storage (FAU_STG)**

894 **6.2.2.5.1 FAU_STG.4/SYS: Prevention of audit data loss for the system log**

FAU_STG.4.1/SYS The TSF shall [overwrite the oldest stored audit records] and [*assignment: other actions to be taken in case of audit storage failure*] if the **system** audit trail is full.

Hierarchical to: FAU_STG.3 Action in case of possible audit data loss

Dependencies: FAU_STG.1 Protected audit trail storage

Application Note 7: The size of the audit trail that is available before the oldest events get overwritten is configurable for the Gateway Administrator.

895 **6.2.3 Security Requirements for the Consumer Log**

896 **6.2.3.1 Security audit data generation (FAU_GEN)**

897 **6.2.3.1.1 FAU_GEN.1/CON: Audit data generation for consumer log**

FAU_GEN.1.1/CON The TSF shall be able to generate an audit record of the following auditable events:

- a) Start-up and shutdown of the audit functions;
- b) All auditable events for the [not specified] level of audit; and
- c) [*all audit events as listed in Table 11 and [assignment: additional events or none]*].

FAU_GEN.1.2/CON The TSF shall record within each audit record at least the following information:

- a) Date and time of the event, type of event, subject identity (if applicable), and the outcome (success or failure) of the event; and
- b) For each audit event type, based on the auditable event definitions of the functional components included in the PP/ST, [*additional information as*

listed in Table 11 and [assignment: additional events or none]].

Hierarchical to: No other components

Dependencies: FPT_STM.1

Application Note 8: The possibility for the ST author to specify additional events in FAU_GEN.1.1/CON has been specifically introduced to allow that a more detailed set of information about the consumption or production of a certain commodity is audited (e.g. to allow a consumer to control the consumption or production on a granular level). Such information shall primarily be captured in the consumer log as this log has the appropriate permissions associated to ensure that only the consumer can review the events.

Further, the ST author shall consider the descriptions in chapter 1.4.6.6 to decide whether additional information needs to be audited for a specific TOE.

Event	Additional Information
Any change to a Processing Profile	The new and the old Processing Profile
Any submission of Meter Data to an external entity	The Processing Profile that lead to the submission The submitted values
Any submission of Meter Data that is not billing-relevant	-
Billing-relevant data	-
Any administrative action performed	-
Relevant system status information including relevant errors	-

898

Table 11: Events for consumer log

899

6.2.3.2 Security audit review (FAU_SAR)

900

6.2.3.2.1 FAU_SAR.1/CON Audit Review for consumer log

FAU_SAR.1.1/CON The TSF shall provide [*only authorised consumer via the IF_GW_CON interface*] with the capability to read [*all information that are related to them*] from the **consumer** audit records.

FAU_SAR.1.2/CON The TSF shall provide the audit records in a manner suitable for the user to interpret the information.

Hierarchical to: No other components

Dependencies: FAU_GEN.1

Application Note 9: FAU_SAR.1.2/CON shall ensure that the consumer is able to interpret the information that is provided to him in a way that allows him to verify the invoice.

901 **6.2.3.3 Security audit event storage (FAU_STG)**902 **6.2.3.3.1 FAU_STG.4/CON: Prevention of audit data loss for the consumer log**

FAU_STG.4.1/CON The TSF shall [overwrite the oldest stored audit records] and [assignment: *other actions to be taken in case of audit storage failure*] if the **consumer** audit trail is full.

Hierarchical to: FAU_STG.3 Action in case of possible audit data loss

Dependencies: FAU_STG.1 Protected audit trail storage

Application Note 10: The size of the audit trail that is available before the oldest events get overwritten is configurable for the Gateway Administrator.

903 **6.2.4 Security Requirements for the Calibration Log**904 **6.2.4.1 Security audit data generation (FAU_GEN)**905 **6.2.4.1.1 FAU_GEN.1/CAL: Audit data generation for calibration log**

FAU_GEN.1.1/CAL The TSF shall be able to generate an audit record of the following auditable events:

- a) Start-up and shutdown of the audit functions;
- b) All auditable events for the [not specified] level of audit; and
- c) [assignment: *all calibration-relevant information*].

FAU_GEN.1.2/CAL The TSF shall record within each audit record at least the following information:

- a) Date and time of the event, type of event, subject identity (if applicable), and the outcome (success or failure) of the event; and
- b) For each audit event type, based on the auditable event definitions of the functional components included in the PP/ST, [assignment: *other audit relevant information*].

Hierarchical to: No other components

Dependencies: FPT_STM.1

Application Note 11: The calibration log serves to fulfil national requirements in the context of the calibration of the TOE. The concrete implementation of those requirements depends on the concrete implementation of the TOE. Therefore the assignments in FAU_GEN.1.1/CAL and FAU_GEN.1.2/CAL are left open to the ST author. The ST author shall seek the guidance of the relevant national authority before deciding about those requirements.

906 **6.2.4.2 Security audit review (FAU_SAR)**907 **6.2.4.2.1 FAU_SAR.1/CAL: Audit Review for the calibration log**

FAU_SAR.1.1/CAL The TSF shall provide [*only authorised Gateway Administrators via the IF_GW_WAN interface*] with the capability to read [*all information*] from the **calibration** audit records.

FAU_SAR.1.2/CAL The TSF shall provide the audit records in a manner suitable for the user to interpret the information.

Hierarchical to: No other components

Dependencies: FAU_GEN.1

908 **6.2.4.3 Security audit event storage (FAU_STG)**

909 **6.2.4.3.1 FAU_STG.4/CAL: Prevention of audit data loss for calibration log**

FAU_STG.4.1/CAL The TSF shall [ignore audited events] and [*stop the operation of the TOE and inform a Gateway Administrator*] if the **calibration** audit trail is full.

Hierarchical to: FAU_STG.3 Action in case of possible audit data loss

Dependencies: FAU_STG.1 Protected audit trail storage

Application Note 12: As outlined in the introduction it has to be ensured that the events of the calibration log are available over the lifetime of the TOE. The developer shall consider choosing a sufficient size so that the calibration log cannot become full.

910 **6.2.5 Security Requirements that apply to all logs**

911 **6.2.5.1 Security audit data generation (FAU_GEN)**

912 **6.2.5.1.1 FAU_GEN.2: User identity association**

FAU_GEN.2.1 For audit events resulting from actions of identified users, the TSF shall be able to associate each auditable event with the identity of the user that caused the event.

Hierarchical to: No other components

Dependencies: FAU_GEN.1
FIA_UID.1

Application Note 13: Please note that FAU_GEN.2 applies to all audit logs, the system log, the calibration log, and the consumer log.

913 **6.2.5.2 Security audit event storage (FAU_STG)**

914 **6.2.5.2.1 FAU_STG.2: Guarantees of audit data availability**

FAU_STG.2.1 The TSF shall protect the stored audit records in ~~the~~ **all** audit trails from unauthorised deletion.

FAU_STG.2.2 The TSF shall be able to [prevent] unauthorised modifications to the stored audit records in ~~the~~ **all** audit trails.

FAU_STG.2.3 The TSF shall ensure that [*assignment: metric for saving audit records*] stored audit records will be maintained when the following conditions occur: [audit storage exhaustion or failure].

Hierarchical to: FAU_STG.1 Protected audit trail storage

Dependencies: FAU_GEN.1 Audit data generation

Application Note 14: Please note that FAU_STG.2 applies to all audit logs, the system log, the calibration log, and the consumer log.

Application Note 15: The ST author shall consider the regulations from the national calibration authority [TR-03109-1] in order to decide about the amount of information that needs to be available for the requirement in FAU_STG.2.3 for each audit log.

915 6.3 Class FCO: Communication

916 6.3.1 Non-repudiation of origin (FCO_NRO)

917 6.3.1.1 FCO_NRO.2: Enforced proof of origin

FCO_NRO.2.1 The TSF shall enforce the generation of evidence of origin for transmitted [*Meter Data*] at all times.

FCO_NRO.2.2 The TSF shall be able to relate the [*key material used for signature*³⁹] of the originator of the information, and the [*signature*] of the information to which the evidence applies.

FCO_NRO.2.3 The TSF shall provide a capability to verify the evidence of origin of information to [*recipient, [consumer]*] given [*limitations of the digital signature according to BSI TR-03109-1*].

Hierarchical to: FCO_NRO.1 Selective proof of origin

Dependencies: FIA_UID.1 Timing of identification

Application Note 16: FCO_NRO.2 requires that the TOE calculates a signature over Meter Data that is submitted to external entities.

Therefore the TOE has to create a hash value over the Data To Be Signed (DTBS) as defined in FCS_COP.1/HASH. The creation of the actual signature however is performed by the Security Module.

918 6.4 Class FCS: Cryptographic Support

919 6.4.1 Cryptographic support for TLS

920 6.4.1.1 Cryptographic key management (FCS_CKM)

921 6.4.1.1.1 FCS_CKM.1/TLS: Cryptographic key generation for TLS

FCS_CKM.1.1/TLS The TSF shall generate cryptographic keys in accordance with a specified cryptographic key generation algorithm [assignment: *cryptographic key generation algorithm*] and specified cryptographic key sizes [assignment: *cryptographic key sizes*] that meet the following: [assignment: *list of standards*].

Hierarchical to: No other components.

Dependencies: [FCS_CKM.2 Cryptographic key distribution, or FCS_COP.1 Cryptographic operation], fulfilled by FCS_COP.1/TLS FCS_CKM.4 Cryptographic key destruction

Application Note 17: The Security Module is used for parts of the TLS key negotiation.

³⁹ The key material here also represents the identity of the Gateway

Application Note 18: The TOE *shall only* use cryptographic specifications and algorithms as described in [BSI-TR-03109-3].

Application Note 19: Based on [BSI-TR-03109-3] the ST author shall exactly reference the applied cryptographic key generation algorithm for TLS.

922 **6.4.1.2 Cryptographic operation (FCS_COP)**

923 **6.4.1.2.1 FCS_COP.1/TLS: Cryptographic operation for TLS**

FCS_COP.1.1/TLS The TSF shall perform [*TLS encryption, decryption, and integrity protection*] in accordance with a specified cryptographic algorithm [assignment: *cryptographic algorithm*] and cryptographic key sizes [assignment: *cryptographic key sizes*] that meet the following: [assignment: *list of standards*].

Hierarchical to: No other components.

Dependencies: [FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation], fulfilled by FCS_CKM.1/TLS
FCS_CKM.4 Cryptographic key destruction

Application Note 20: The TOE *shall only* use cryptographic specifications and algorithms as described in [BSI-TR-03109-3].

Application Note 21: Based on [BSI-TR-03109-3] the ST author shall exactly reference the applied cryptographic algorithm.

924 **6.4.2 Cryptographic support for CMS**

925 **6.4.2.1 Cryptographic key management (FCS_CKM)**

926 **6.4.2.1.1 FCS_CKM.1/CMS: Cryptographic key generation for CMS**

FCS_CKM.1.1/CMS The TSF shall generate cryptographic keys in accordance with a specified cryptographic key generation algorithm [assignment: *cryptographic key generation algorithm*] and specified cryptographic key sizes [assignment: *cryptographic key sizes*] that meet the following: [assignment: *list of standards*].

Hierarchical to: No other components.

Dependencies: [FCS_CKM.2 Cryptographic key distribution, or FCS_COP.1 Cryptographic operation], fulfilled by FCS_COP.1/CMS
FCS_CKM.4 Cryptographic key destruction

Application Note 22: The TOE utilises the services of its Security Module for parts of the key generation procedure.

Application Note 23: Based on [BSI-TR-03109-3] and [BSI-TR-03109-1-I] the ST author shall exactly reference the applied cryptographic key generation algorithm for CMS.

Application Note 24: The TOE *shall only* use cryptographic specifications and algorithms as described in [BSI-TR-03109-3].

927 **6.4.2.2 Cryptographic operation (FCS_COP)**

928 **6.4.2.2.1 FCS_COP.1/CMS: Cryptographic operation for CMS**

FCS_COP.1.1/CMS The TSF shall perform [*symmetric encryption, decryption and integrity protection*] in accordance with a specified cryptographic algorithm [assignment: *cryptographic algorithm*] and cryptographic key sizes [assignment: *cryptographic key sizes*] that meet the following: [assignment: *list of standards*].

Hierarchical to: No other components.

Dependencies: [FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation], fulfilled by FCS_CKM.1/CMS FCS_CKM.4 Cryptographic key destruction

Application Note 25: The TOE *shall only* use cryptographic specifications and algorithms as described in [BSI-TR-03109-3].

Application Note 26: Based on [BSI-TR-03109-3] and [BSI-TR-03109-1-I] the ST author shall exactly reference the applied cryptographic algorithm for CMS.

929 **6.4.3 Cryptographic support for Meter communication encryption**

930 **6.4.3.1 Cryptographic key management (FCS_CKM)**

931 **6.4.3.1.1 FCS_CKM.1/MTR: Cryptographic key generation for Meter communication**
932 **(symmetric encryption)**

FCS_CKM.1.1/MTR The TSF shall generate cryptographic keys in accordance with a specified cryptographic key generation algorithm [assignment: *cryptographic key generation algorithm*] and specified cryptographic key sizes [assignment: *cryptographic key sizes*] that meet the following: [assignment: *list of standards*].

Hierarchical to: No other components.

Dependencies: [FCS_CKM.2 Cryptographic key distribution, or FCS_COP.1 Cryptographic operation], fulfilled by FCS_COP.1/MTR FCS_CKM.4 Cryptographic key destruction

Application Note 27: Based on [BSI-TR-03109-3] the ST author shall exactly reference the applied cryptographic key generation algorithm for Meter communication encryption.

Application Note 28: The TOE *shall only* use cryptographic specifications and algorithms as described in [BSI-TR-03109-3].

933 **6.4.3.2 Cryptographic operation (FCS_COP)**934 **6.4.3.2.1 FCS_COP.1/MTR: Cryptographic operation for Meter communication encryption**

FCS_COP.1.1/MTR The TSF shall perform [*symmetric encryption, decryption, integrity protection*] in accordance with a specified cryptographic algorithm [assignment: *cryptographic algorithm*] and cryptographic key sizes [assignment: *cryptographic key sizes*] that meet the following: [assignment: *list of standards*].

Hierarchical to: No other components.

Dependencies: [FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation], fulfilled by FCS_CKM.1/MTR
FCS_CKM.4 Cryptographic key destruction

Application Note 29: The PP allows different scenarios of key generation for Meter communication encryption. Those are:

1. If a TLS encryption is being used the key generation/negotiation is as defined by FCS_CKM.1/TLS
2. If AES encryption is being used
 - a. the key is being generated by the Gateway periodically according to [BSI-TR-03109-3] as defined by FCS_CKM.1/MTR and sent to the Meter via encrypted TLS-channel as defined by FCS_COP.1/TLS or
 - b. the key has been brought into the Gateway via a management function during the pairing process for the Meter (see FMT_SMF.1) and defined by FCS_COP.1/MTR.

Application Note 30: If the connection between the Meter and TOE is unidirectional, the communication between the Meter and the TOE shall be secured by the use of a symmetric AES encryption. If a bidirectional connection between the Meter and the TOE is established, the communication shall be secured by a TLS channel as described in chapter 6.4.1. As the TOE shall be interoperable with all kind of Meters it requires the implementation of both kinds of encryption.

Application Note 31: Based on [BSI-TR-03109-3] the ST author shall exactly reference the applied cryptographic algorithm.

Application Note 32: The TOE *shall only* use cryptographic specifications and algorithms as described in [BSI-TR-03109-3].

935 **6.4.4 General Cryptographic support**936 **6.4.4.1 Cryptographic key management (FCS_CKM)**937 **6.4.4.1.1 FCS_CKM.4: Cryptographic key destruction**

FCS_CKM.4.1 The TSF shall destroy cryptographic keys in accordance with a specified cryptographic key destruction method [assignment: *cryptographic key destruction method*] that meets the following: [assignment: *list of standards*].

Hierarchical to: No other components.

Dependencies: [FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation], fulfilled by FCS_CKM.1/TLS and FCS_CKM.1/CMS and FCS_CKM.1/MTR

Application Note 33: Please note that as against the requirement FDP_RIP.2 the mechanisms implementing the requirement from FCS_CKM.4 shall be suitable to avoid attackers with physical access to the TOE from accessing the keys after they are no longer used.

938 **6.4.4.2 Cryptographic operation (FCS_COP)**939 **6.4.4.2.1 FCS_COP.1/HASH: Cryptographic operation, hashing for signatures**

FCS_COP.1.1/HASH The TSF shall perform [*hashing for signature creation and verification*] in accordance with a specified cryptographic algorithm [assignment: *cryptographic algorithm*] and cryptographic key sizes [*none*] that meet the following: [assignment: *list of standards*]

Hierarchical to: No other components.

Dependencies: [FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation⁴⁰] FCS_CKM.4 Cryptographic key destruction

Application Note 34: The TOE is only responsible for hashing of data in the context of digital signatures. The actual signature operation and the handling (i.e. protection) of the cryptographic keys in this context is performed by the Security Module.

Application Note 35: The TOE *shall only* use cryptographic specifications and algorithms as described in [BSI-TR-03109-3].

Application Note 36: Based on [BSI-TR-03109-3] the ST author shall exactly reference the applied cryptographic algorithm.

⁴⁰ The justification for the missing dependency FCS_CKM.1 can be found in chapter 6.12.1.3.

940 **6.4.4.2.2 FCS_COP.1/MEM: Cryptographic operation, encryption of TSF and user data**

FCS_COP.1.1/MEM The TSF shall perform [*TSF and user data encryption*] in accordance with a specified cryptographic algorithm [assignment: *cryptographic algorithm*] and cryptographic key sizes [assignment: *cryptographic key sizes*] that meet the following: [assignment: *list of standards*]

Hierarchical to: No other components.

Dependencies: [FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation], fulfilled by FCS_CKM.1/CMS
FCS_CKM.4 Cryptographic key destruction

Application Note 37: Please note that the key generation functionality as defined by FCS_CKM.1/CMS can be used for this functionality as well.

Application Note 38: The TOE shall encrypt its local TSF and user data while it is not in use (i.e. while stored in a persistent memory). The exact approach to handle the key that is used for this functionality is left to the ST author. However, the ST author is motivated to consider the use of the build in Security Module to store the symmetric key that is used for the encryption of TSF and user data.

It shall be noted that this kind of encryption cannot provide an absolute protection against physical manipulation and does not aim to. It however contributes to the security concept that considers the protection that is provided by the environment.

Application Note 39: [BSI-TR-02102] should be considered when a cryptographic algorithm is chosen.

941 **6.5 Class FDP: User Data Protection**942 **6.5.1 Introduction to the Security Functional Policies**

943 The security functional requirements that are used in the following chapters implicitly define a set of
944 Security Functional Policies (SFP). These policies are introduced in the following paragraphs in more
945 detail to facilitate the understanding of the SFRs:

- 946 • The Gateway access SFP is an access control policy to control the access to objects under the
947 control of the TOE. The details of this access control policy highly depend on the concrete
948 application of the TOE. The access control policy is described in more detail in [BSI-TR-
949 03109-1].
- 950 • The Firewall SFP implements an information flow policy to fulfil the objective O.Firewall. All
951 requirements around the communication control that the TOE poses on communications
952 between the different networks are defined in this policy.
- 953 • The Meter SFP implements an information flow policy to fulfil the objective O.Meter. It
954 defines all requirements concerning how the TOE shall handle Meter Data.

955 **6.5.2 Gateway Access SFP**956 **6.5.2.1 Access control policy (FDP_ACC)**957 **6.5.2.1.1 FDP_ACC.2: Complete access control**

FDP_ACC.2.1 The TSF shall enforce the [*Gateway access SFP*] on [

subjects: external entities in WAN, HAN and LMN

objects: any information that is sent to, from or via the TOE and any information that is stored in the TOE] and all operations among subjects and objects covered by the SFP.

FDP_ACC.2.2 The TSF shall ensure that all operations between any subject controlled by the TSF and any object controlled by the TSF are covered by an access control SFP.

Hierarchical to: FDP_ACC.1 Subset access control

Dependencies: FDP_ACF.1 Security attribute based access control

958 6.5.2.1.2 FDP_ACF.1 Security attribute based access control

FDP_ACF.1.1 The TSF shall enforce the [*Gateway access SFP*] to objects based on the following: [

subjects: external entities on the WAN, HAN or LMN side

objects: any information that is sent to, from or via the TOE

attributes: destination interface].

FDP_ACF.1.2 The TSF shall enforce the following rules to determine if an operation among controlled subjects and controlled objects is allowed: [

- *an authorised Consumer is only allowed to have read access to his own User Data via the interface IF_GW_CON,*
- *an authorised Service Technician is only allowed to have read access to the system log via the interface IF_GW_SRV, the service technician must not be allowed to read, modify or delete any other TSF data,*
- *an authorised Gateway Administrator is allowed to interact with the TOE only via IF_GW_WAN,*
- *only authorised Gateway Administrators are allowed to establish a wake-up call,*
- *[assignment: additional rules governing access among controlled subjects and controlled objects using controlled operations on controlled objects or none].*

FDP_ACF.1.3 The TSF shall explicitly authorise access of subjects to objects based on the following additional rules: [assignment: *rules, based on security attributes that explicitly authorise access of subjects to objects*].

FDP_ACF.1.4 The TSF shall explicitly deny access of subjects to objects based on the following additional rules: [

- *the Gateway Administrator is not allowed to read consumption data or the Consumer Log,*
- *nobody must be allowed to read the symmetric keys used for encryption].*

Hierarchical to: No other components

Dependencies: FDP_ACC.1 Subset access control
FMT_MSA.3 Static attribute initialisation

Application Note 40: The ST author shall consider the regulations from [BSI-TR-03109-1] for additional rules regarding the Gateway access SFP.

959 **6.5.3 Firewall SFP**960 **6.5.3.1 Information flow control policy (FDP_IFC)**961 **6.5.3.1.1 FDP_IFC.2/FW: Complete information flow control for firewall**

FDP_IFC.2.1/FW The TSF shall enforce the [Firewall SFP] on [the TOE, external entities on the WAN side, external entities on the LAN side and all information flowing between them] and all operations that cause that information to flow to and from subjects covered by the SFP.

FDP_IFC.2.2/FW The TSF shall ensure that all operations that cause any information in the TOE to flow to and from any subject in the TOE are covered by an information flow control SFP.

Hierarchical to: FDP_IFC.1 Subset information flow control

Dependencies: FDP_IFF.1 Simple security attributes

962 **6.5.3.2 Information flow control functions (FDP_IFF)**963 **6.5.3.2.1 FDP_IFF.1/FW: Simple security attributes for Firewall**

FDP_IFF.1.1/FW The TSF shall enforce the [*Firewall SFP*] based on the following types of subject and information security attributes: [
subjects: The TOE and external entities on the WAN, HAN or LMN side
information: any information that is sent to, from or via the TOE
attributes: destination_interface (TOE, LMN, HAN or WAN),
source_interface (TOE, LMN, HAN or WAN), destination_authenticated].

FDP_IFF.1.2/FW The TSF shall permit an information flow between a controlled subject and controlled information via a controlled operation if the following rules hold: [
(if source_interface=HAN or source_interface=TOE) and
destination_interface=WAN and
destination_authenticated = true
Connection establishment is allowed
[assignment: other rules or none]
else
Connection establishment is denied
].

FDP_IFF.1.3/FW The TSF shall enforce the [*establishment of a connection to a configured external entity in the WAN after having received a wake-up message on the WAN interface*].

FDP_IFF.1.4/FW The TSF shall explicitly authorise an information flow based on the following rules: [*none*].

FDP_IFF.1.5/FW The TSF shall explicitly deny an information flow based on the following rules: [*assignment: rules, based on security attributes that explicitly deny information flows*].

Hierarchical to: No other components

Dependencies: FDP_IFC.1 Subset information flow control
FMT_MSA.3 Static attribute initialisation

Application Note 41: It should be noted that the FDP_IFF.1.1/FW facilitates different interfaces of the origin and the destination of an information flow implicitly requires the TOE to implement physically separate ports for WAN, LMN and HAN.

Application Note 42: The assignment in FDP_IFF.1.2/FW may be used by the ST author to specify additional rules (e.g. connections between devices in different HANs if the TOE is attached to more than one HAN) as long as those rules do not contradict the rest of the SFP. Specifically the TOE shall not accept any connections from the WAN side.

964 6.5.4 Meter SFP

965 6.5.4.1 Information flow control policy (FDP_IFC)

966 6.5.4.1.1 FDP_IFC.2/MTR: Complete information flow control for Meter information flow

FDP_IFC.2.1/MTR The TSF shall enforce the [*Meter SFP*] on [*the TOE, attached Meters, authorized External Entities in the WAN and all information flowing between them*] and all operations that cause that information to flow to and from subjects covered by the SFP.

FDP_IFC.2.2/MTR The TSF shall ensure that all operations that cause any information in the TOE to flow to and from any subject in the TOE are covered by an information flow control SFP.

Hierarchical to: FDP_IFC.1 Subset information flow control

Dependencies: FDP_IFF.1 Simple security attributes

967 6.5.4.2 Information flow control functions (FDP_IFF)

968 6.5.4.2.1 FDP_IFF.1/MTR: Simple security attributes for Meter information

FDP_IFF.1.1/MTR The TSF shall enforce the [*Meter SFP*] based on the following types of subject and information security attributes: [
subjects: TOE, external entities in WAN, Meters located in LMN
information: any information that is sent via the TOE
attributes: destination interface, source interface (LMN or WAN), Processing Profile
].

FDP_IFF.1.2/MTR The TSF shall permit an information flow between a controlled subject and controlled information via a controlled operation if the following rules hold: [

- *an information flow shall only be initiated if allowed by a corresponding Processing Profile*].

FDP_IFF.1.3/MTR	<p>The TSF shall enforce the <i>[following rules:</i></p> <ul style="list-style-type: none"> • <i>Data received from Meters shall be processed as defined in the corresponding Processing Profile,</i> • <i>Results of processing of Meter Data shall be submitted to external entities as defined in the Processing Profiles,</i> • <i>The internal system time shall be synchronised as follows:</i> <ul style="list-style-type: none"> ▪ <i>The TOE shall compare the system time to a reliable external time source [assignment: synchronization interval between 1 minute and 24 hours].</i> ▪ <i>If the deviation between the local time and the remote time is acceptable⁴¹ the local system time shall be updated according to the remote time.</i> ▪ <i>If the deviation is not acceptable the TOE</i> <ul style="list-style-type: none"> • <i>shall ensure that any following Meter Data is not used,</i> • <i>stop operation⁴² and</i> • <i>inform a Gateway Administrator].</i>
FDP_IFF.1.4/MTR	<p>The TSF shall explicitly authorise an information flow based on the following rules: <i>[assignment: rules, based on security attributes that explicitly authorise information flows].</i></p>
FDP_IFF.1.5/MTR	<p>The TSF shall explicitly deny an information flow based on the following rules: <i>[The TOE shall deny any acceptance of information by external entities in the LMN unless the authenticity, integrity and confidentiality of the Meter Data could be verified].</i></p>
Hierarchical to:	No other components
Dependencies:	FDP_IFC.1 Subset information flow control FMT_MSA.3 Static attribute initialisation
Application Note 43:	<p>FDP_IFF.1.3 defines that the TOE shall update the local system time regularly with a reliable external time sources if the deviation is acceptable. In the context of this functionality two aspects should be mentioned:</p> <p>Reliability of external source</p> <p>There are several ways to achieve the reliability of the external source. On the one hand there may be a source in the WAN that has an acceptable reliability on its own (e.g. because it is operated by a very trustworthy organisation (an official legal time issued by the calibration authority would be a good example for such a source⁴³)). On the other hand a developer may choose to maintain multiple external sources that all have a certain level of reliability but no absolute reliability. When using such sources the TOE shall contact more than one source and harmonize the results in order to ensure that no attack happened.</p> <p>Acceptable deviation</p> <p>For the question whether a deviation between the time source(s) in the WAN and the local system time is still acceptable, normative or legislative</p>

⁴¹ Please refer to the following application note for a detailed definition of “acceptable”

⁴² Please note that this refers to the complete functional operation of the TOE and not only to the update of local time. However, an administrative access shall still be possible.

⁴³ By the time that this PP is developed however, this time source is not yet available

regulations shall be considered. If no regulation exists, a maximum deviation of 3% of the measuring period is allowed to be in conformance with this Protection Profile. It should be noted that depending on the kind of application a more accurate system time is needed. But this aspect is not within the scope of this Protection Profile.

Please further note that – depending on the exactness of the local clock – it may be required to synchronize the time more often than every 24 hours.

Application Note 44: In FDP_IFF.1.5/MTR the TOE is required to verify the authenticity, integrity and confidentiality of the Meter Data received from the Meter. The TOE has two options to do so:

1. To implement a channel between the Meter and the TOE using the functionality as described in FCS_COP.1/TLS.
2. To accept, decrypt and verify data that has been encrypted by the Meter as required in FCS_COP.1/MTR if a wireless connection to the meters is established.

The latter possibility can be used only if a wireless connection between the Meter and the TOE is established.

969 6.5.5 General Requirements on user data protection

970 6.5.5.1 Residual information protection (FDP_RIP)

971 6.5.5.1.1 FDP_RIP.2: Full residual information protection

FDP_RIP.2.1 The TSF shall ensure that any previous information content of a resource is made unavailable upon the [deallocation of the resource from] all objects.

Hierarchical to: FDP_RIP.1 Subset residual information protection

Dependencies: No dependencies.

Application Note 45: Please refer to chapter F.9 of part 2 of [CC] for more detailed information about what kind of information this requirement applies to.

Please further note that this SFR has been used in order to ensure that information that is no longer used is made unavailable from a logical perspective. Specifically, it has to be ensured that this information is no longer available via an external interface (even if an access control or information flow policy would fail). However, this does not necessarily mean that the information is overwritten in a way that makes it impossible for an attacker to get access to it assuming a physical access to the memory of the TOE.

972 6.5.5.2 Stored data integrity (FDP_SDI)

973 6.5.5.2.1 FDP_SDI.2: Stored data integrity monitoring and action

FDP_SDI.2.1 The TSF shall monitor user data stored in containers controlled by the TSF for [assignment: *integrity errors*] on all objects, based on the following attributes: [assignment: *user data attributes*].

FDP_SDI.2.2 Upon detection of a data integrity error, the TSF shall [assignment: *action to be taken*].

Hierarchical to: FDP_SDI.1 Stored data integrity monitoring

Dependencies: No dependencies.

Application Note 46: This Protection Profile defines that the TOE shall be capable of detecting integrity errors on all objects. However, the definition of real attributes (e.g. hash values) that are used to implement this functionality are left to the ST author.

The developer should further consider the use of the built-in Security Module as an anchor of trust for this functionality.

974 **6.6 Class FIA: Identification and Authentication**

975 **6.6.1 User Attribute Definition (FIA_ATD)**

976 **6.6.1.1 FIA_ATD.1: User attribute definition**

FIA_ATD.1.1 The TSF shall maintain the following list of security attributes belonging to individual users: [

- *User Identity*
- *Status of Identity (Authenticated or not)*
- *Connecting network (WAN, HAN or LMN)*
- *Role membership*
- *[assignment: list of security attributes or none]*].

Hierarchical to: No other components.

Dependencies: No dependencies.

977 **6.6.2 Authentication Failure handling (FIA_AFL)**

978 **6.6.2.1 FIA_AFL.1: User authentication before any action**

FIA_AFL.1.1 The TSF shall detect when [**a Gateway Administrator configurable positive integer within [3 and 10]**] unsuccessful authentication attempts occur related to [*authentication attempts at IF_GW_CON*].

FIA_AFL.1.2 When the defined number of unsuccessful authentication attempts has been [met], the TSF shall [assignment: *list of actions*].

Hierarchical to: No other components.

Dependencies: FIA_UAU.1 Timing of authentication

979 **6.6.3 User Authentication (FIA_UAU)**

980 **6.6.3.1 FIA_UAU.2: User authentication before any action**

FIA_UAU.2.1 The TSF shall require each user to be successfully authenticated before allowing any other TSF-mediated actions on behalf of that user.

Hierarchical to: FIA_UAU.1

Dependencies: FIA_UID.1 Timing of identification

Application Note 47: Please refer to [BSI-TR-03109-1] for a more detailed overview on the authentication of the TOE users.

981 **6.6.3.2 FIA_UAU.5: Multiple authentication mechanisms**

FIA_UAU.5.1 The TSF shall provide [

- *authentication via certificates at the IF_GW_MTR interface*
- *TLS-authentication via certificates at the IF_GW_WAN interface*
- *TLS-authentication via HAN-certificates at the IF_GW_CON interface*
- *authentication via password at the IF_GW_CON interface*
- *TLS-authentication via HAN-certificates at the IF_GW_SRV interface*
- *authentication at the IF_GW_CLS interface*
- *verification via a commands' signature*

] to support user authentication.

FIA_UAU.5.2 The TSF shall authenticate any user's claimed identity according to the [

- *meters shall be authenticated via certificates at the IF_GW_MTR interface only*
- *Gateway administrators shall be authenticated via TLS-certificates at the IF_GW_WAN interface only*
- *consumers shall be authenticated via TLS-certificates or via password at the IF_GW_CON interface only*
- *service technicians shall be authenticated via TLS-certificates at the IF_GW_SRV interface only*
- *CLS shall be authenticated at the IF_GW_CLS only*
- *each command of an Gateway Administrator shall be authenticated by verification of the commands' signature,*
- *other external entities shall be authenticated via TLS-certificates at the IF_GW_WAN interface only*

].

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 48: Please refer to [BSI-TR-03109-1] for a more detailed overview on the authentication of the TOE users.

982 **6.6.3.3 FIA_UAU.6: Re-authenticating**

FIA_UAU.6.1 The TSF shall re-authenticate **an external entity** under the conditions [

- *TLS channel to the WAN shall be disconnected after 48 hours,*
- *TLS channel to the LMN shall be disconnected after 5 MB of transmitted information,*
- *Other local users shall be re-authenticated after 10 minutes of inactivity*

].

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 49: This requirement on re-authentication for external entities in the WAN and LMN is addressed by disconnecting the TLS channel even though a re-authentication is – strictly speaking - only achieved if the TLS channel is build up again.

983 6.6.4 User identification (FIA_UID)

984 6.6.4.1 FIA_UID.2: User identification before any action

FIA_UID.2.1 The TSF shall require each user to be successfully identified before allowing any other TSF-mediated actions on behalf of that user.

Hierarchical to: FIA_UID.1

Dependencies: No dependencies.

985 6.6.5 User-subject binding (FIA_USB)

986 6.6.5.1 FIA_USB.1: User-subject binding

FIA_USB.1.1 The TSF shall associate the following user security attributes with subjects acting on the behalf of that user: [*attributes as defined in FIA_ATD.1*].

FIA_USB.1.2 The TSF shall enforce the following rules on the initial association of user security attributes with subjects acting on the behalf of users: [*assignment: rules for the initial association of attributes*].

FIA_USB.1.3 The TSF shall enforce the following rules governing changes to the user security attributes associated with subjects acting on the behalf of users: [*assignment: rules for the changing of attributes*].

Hierarchical to: No other components.

Dependencies: FIA_ATD.1 User attribute definition

987 6.7 Class FMT: Security Management

988 6.7.1 Management of the TSF

989 6.7.1.1 Management of functions in TSF

990 6.7.1.1.1 FMT_MOF.1: Management of security functions behaviour

FMT_MOF.1.1 The TSF shall restrict the ability to [*modify the behaviour of*] the functions [*for management as defined in FMT_SMF.1*] to [*roles and criteria as defined in Table 12*].

Hierarchical to: No other components.

Dependencies: FMT_SMR.1 Security roles
FMT_SMF.1 Specification of Management Functions

Function	Limitation
Display the version number of the TOE	The management functions must only be accessible for an authorised consumer and only via the interface IF_GW_CON.
Display the current time	

All other management functions as defined in FMT_SMF.1	The management functions must only be accessible for an authorised Gateway Administrator and only via the interface IF_GW_WAN ⁴⁴ .
Firmware Update	The firmware update must only be possible after the authenticity of the firmware update has been verified (using the services of the Security Module and the trust anchor of the Gateway developer) and if the version number of the new firmware is higher to the version of the installed firmware.
Deletion or modification of events from the Calibration Log	A deletion or modification of events from the calibration log must not be possible.

991 **Table 12: Restrictions on Management Functions**

992 **6.7.1.2 Specification of Management Functions (FMT_SMF)**

993 **6.7.1.2.1 FMT_SMF.1: Specification of Management Functions**

FMT_SMF.1.1 The TSF shall be capable of performing the following management functions: *[list of management functions as defined in Table 13 and Table 14 and [assignment: additional functionalities]]*.

Hierarchical to: No other components.

Dependencies: No dependencies.

SFR	Management functionality
FAU_ARP.1/SYS	<ul style="list-style-type: none"> The management (addition, removal, or modification) of actions.
FAU_GEN.1/SYS FAU_GEN.1/CON FAU_GEN.1/CAL	-
FAU_SAA.1/SYS	<ul style="list-style-type: none"> Maintenance of the rules by (adding, modifying, deletion) of rules from the set of rules.
FAU_SAR.1/SYS FAU_SAR.1/CON FAU_SAR.1/CAL	- ⁴⁵
FAU_STG.4/SYS FAU_STG.4/CON	<ul style="list-style-type: none"> Maintenance (deletion, modification, addition) of actions to be taken in case of audit storage failure. Size configuration of the audit trail that is available before the oldest events get overwritten.
FAU_STG.4/CAL	- ⁴⁶
FAU_GEN.2	-

⁴⁴ This criterion applies to all management functions. The following entries in this table only augment this restriction further.

⁴⁵ As the rules for audit review are fixed within this PP the management functions as defined by Common Criteria part 2 do not apply.

⁴⁶ As the actions that shall be performed if the audit trail is full are fixed within this PP the management functions as defined by Common Criteria part 2 do not apply.

FAU_STG.2	<ul style="list-style-type: none"> Maintenance of the parameters that control the audit storage capability for the consumer log and the system log.
FCO_NRO.2	<ul style="list-style-type: none"> The management of changes to information types, fields, originator attributes and recipients of evidence.
FCS_CKM.1/TLS	-
FCS_COP.1/TLS	<ul style="list-style-type: none"> Management of key material including key material stored in the Security Module
FCS_CKM.1/CMS	-
FCS_COP.1/CMS	<ul style="list-style-type: none"> Management of key material including key material stored in the Security Module
FCS_CKM.1/MTR	-
FCS_COP.1/MTR	<ul style="list-style-type: none"> Management of key material stored in the Security Module and key material brought into the gateway during the pairing process.
FCS_CKM.4	-
FCS_COP.1/HASH	-
FCS_COP.1/MEM	<ul style="list-style-type: none"> Management of key material
FDP_ACC.2	-
FDP_ACF.1	-
FDP_IFC.2/FW	-
FDP_IFF.1/FW	<ul style="list-style-type: none"> Managing the attributes used to make explicit access based decisions. Add authorised units for communication (pairing). Management of endpoint to be contacted after successful wake-up call. Management of CLS systems.
FDP_IFC.2/MTR	-
FDP_IFF.1/MTR	<ul style="list-style-type: none"> Managing the attributes (including Processing Profiles) used to make explicit access based decisions.
FDP_RIP.2	-
FDP_SDI.2	<ul style="list-style-type: none"> The actions to be taken upon the detection of an integrity error shall be configurable.
FIA_ATD.1	<ul style="list-style-type: none"> If so indicated in the assignment, the authorised Gateway Administrator might be able to define additional security attributes for users.
FIA_AFL.1	<ul style="list-style-type: none"> Management of the threshold for unsuccessful authentication attempts; Management of actions to be taken in the event of an authentication failure.
FIA_UAU.2	<ul style="list-style-type: none"> Management of the authentication data by an Gateway

	Administrator;
FIA_UAU.5	- ⁴⁷
FIA_UAU.6	- ⁴⁸
FIA_UID.2	<ul style="list-style-type: none"> The management of the user identities.
FIA_USB.1	<ul style="list-style-type: none"> An authorised Gateway Administrator can define default subject security attributes, if so indicated in the assignment of FIA_ATD.1. An authorised Gateway Administrator can change subject security attributes, if so indicated in the assignment of FIA_ATD.1.
FMT_MOF.1	<ul style="list-style-type: none"> Managing the group of roles that can interact with the functions in the TSF.
FMT_SMF.1	-
FMT_SMR.1	<ul style="list-style-type: none"> Managing the group of users that are part of a role.
FMT_MSA.1/AC	<ul style="list-style-type: none"> Management of rules by which security attributes inherit specified values.⁴⁹
FMT_MSA.3/AC	- ⁵⁰
FMT_MSA.1/FW	<ul style="list-style-type: none"> Management of rules by which security attributes inherit specified values.⁵¹
FMT_MSA.3/FW	- ⁵²
FMT_MSA.1/MTR	<ul style="list-style-type: none"> Management of rules by which security attributes inherit specified values.⁵³
FMT_MSA.3/MTR	- ⁵⁴
FPR_CON.1	<ul style="list-style-type: none"> Definition of the interval in FAU_CON.1.2 if definable within the operational phase of the TOE
FPR_PSE.1	-
FPT_FLS.1	-

⁴⁷ As the rules for re-authentication are fixed within this PP the management functions as defined by Common Criteria part 2 do not apply.

⁴⁸ As the rules for re-authentication are fixed within this PP the management functions as defined by Common Criteria part 2 do not apply.

⁴⁹ As the role that can interact with the security attributes is restricted to the Gateway Administrator within this PP not all management functions as defined by Common Criteria part 2 do apply.

⁵⁰ As no role is allowed to specify alternative initial values within this PP the management functions as defined by Common Criteria part 2 do not apply.

⁵¹ As the role that can read, modify, delete or add the security attributes is restricted to the Gateway Administrator within this PP not all management functions as defined by Common Criteria part 2 do apply.

⁵² As no role is allowed to specify alternative initial values within this PP the management functions as defined by Common Criteria part 2 do not apply.

⁵³ As the role that can read, modify, delete or add the security attributes is restricted to the Gateway Administrator within this PP not all management functions as defined by Common Criteria part 2 do apply.

⁵⁴ As no role is allowed to specify alternative initial values within this PP the management functions as defined by Common Criteria part 2 do not apply.

FPT_RPL.1	-
FPT_STM.1	<ul style="list-style-type: none"> • Management of a time source.
FPT_TST.1	- ⁵⁵
FPT_PHP.1	<ul style="list-style-type: none"> • Management of the user or role that determines whether physical tampering has occurred.
FTP_ITC.1/WAN	- ⁵⁶
FTP_ITC.1/MTR	- ⁵⁵
FTP_ITC.1/USR	- ⁵⁵

994

Table 13: SFR related Management Functionalities

Gateway specific Management functionality
Pairing of a Meter
Performing a firmware update
Displaying the current version number of the TOE
Displaying the current time
Management of certificates of external entities in the WAN for communication
Resetting of the TOE ⁵⁷

995

Table 14: Gateway specific Management Functionalities

Application Note 50: When it is allowed to change the configuration of non-TSF data of the communication interface via IF_GW_SRV, this functionality shall be described within the management functional requirements in the ST.

⁵⁵ As the rules for TSF testing are fixed within this PP the management functions as defined by Common Criteria part 2 do not apply.

⁵⁶ As the configuration of the actions that require a trusted channel is fixed by the PP the management functions as defined in part 2 of Common Criteria do not apply.

⁵⁷ Resetting the TOE will be necessary when the TOE stopped operation due to a critical deviation between local and remote time (see FDP_IFF.1.3/MTR) or when the calibration log is full.

996 **6.7.2 Security management roles (FMT_SMR)**997 **6.7.2.1 FMT_SMR.1: Security roles**

FMT_SMR.1.1 The TSF shall maintain the roles [*authorised Consumer, authorised Gateway Administrator, authorised Service Technician, [assignment: the authorised identified roles]*].

FMT_SMR.1.2 The TSF shall be able to associate users with roles.

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 51: The roles “authorised Gateway Administrator”, “authorised Service Technician” and “authorised Consumer” are the minimum roles that are needed for the operation of the TOE. However, the assignment in FMT_SMR.1 deliberately allows the definition of additional roles.

The ST author is asked to complete the roles that are required for a specific TOE and introduce a more complex set of roles, if necessary.

998 **6.7.3 Management of security attributes for Gateway access SFP**999 **6.7.3.1 Management of security attributes (FMT_MSA)**1000 **6.7.3.1.1 FMT_MSA.1/AC: Management of security attributes for Gateway access SFP**

FMT_MSA.1.1/AC The TSF shall enforce the [*Gateway access SFP*] to restrict the ability to [*query, modify, delete, [assignment: other operations]*] the security attributes [*all relevant security attributes*] to [*authorised Gateway Administrators*].

Hierarchical to: No other components.

Dependencies: [FDP_ACC.1 Subset access control, or FDP_IFC.1 Subset information flow control], fulfilled by FDP_ACC.2
FMT_SMR.1 Security roles
FMT_SMF.1 Specification of Management Functions

1001 **6.7.3.1.2 FMT_MSA.3/AC: Static attribute initialisation for Gateway access SFP**

FMT_MSA.3.1/AC The TSF shall enforce the [*Gateway access SFP*] to provide [*restrictive*] default values for security attributes that are used to enforce the SFP.

FMT_MSA.3.2/AC The TSF shall allow the [*no role*] to specify alternative initial values to override the default values when an object or information is created.

Hierarchical to: No other components.

Dependencies: FMT_MSA.1 Management of security attributes
FMT_SMR.1 Security roles

1002 6.7.4 Management of security attributes for Firewall SFP**1003 6.7.4.1 Management of security attributes (FMT_MSA)****1004 6.7.4.1.1 FMT_MSA.1/FW: Management of security attributes for firewall policy**

FMT_MSA.1.1/FW The TSF shall enforce the [*Firewall SFP*] to restrict the ability to [query, modify, delete, [assignment: *other operations*]] the security attributes [*all relevant security attributes*] to [*authorised Gateway Administrators*].

Hierarchical to: No other components.

Dependencies: [FDP_ACC.1 Subset access control, or FDP_IFC.1 Subset information flow control], fulfilled by FDP_IFC.2/FW
FMT_SMR.1 Security roles
FMT_SMF.1 Specification of Management Functions

1005 6.7.4.1.2 FMT_MSA.3/FW: Static attribute initialisation for Firewall policy

FMT_MSA.3.1/FW The TSF shall enforce the [*Firewall SFP*] to provide [restrictive] default values for security attributes that are used to enforce the SFP.

FMT_MSA.3.2/FW The TSF shall allow the [*no role*] to specify alternative initial values to override the default values when an object or information is created.

Hierarchical to: No other components.

Dependencies: FMT_MSA.1 Management of security attributes
FMT_SMR.1 Security roles

Application Note 52: The definition of restrictive default rules for the firewall information flow policy refers to the rules as defined in FDP_IFF.1.2/FW and FDP_IFF.1.5/FW. Those rules apply to all information flows and must not be overwritable by anybody.

1006 6.7.5 Management of security attributes for Meter SFP**1007 6.7.5.1 Management of security attributes (FMT_MSA)****1008 6.7.5.1.1 FMT_MSA.1/MTR: Management of security attributes for Meter policy**

FMT_MSA.1.1/MTR The TSF shall enforce the [*Meter SFP*] to restrict the ability to [change default, query, modify, delete, [assignment: *other operations*]] the security attributes [*all relevant security attributes*] to [*authorised Gateway Administrators*].

Hierarchical to: No other components.

Dependencies: [FDP_ACC.1 Subset access control, or FDP_IFC.1 Subset information flow control], fulfilled by FDP_IFC.2/FW
FMT_SMR.1 Security roles
FMT_SMF.1 Specification of Management Functions

1009 6.7.5.1.2 FMT_MSA.3/MTR: Static attribute initialisation for Meter policy

FMT_MSA.3.1/MTR The TSF shall enforce the [*Meter SFP*] to provide [restrictive] default values for security attributes that are used to enforce the SFP.

FMT_MSA.3.2/MTR The TSF shall allow the [*no role*] to specify alternative initial values to

override the default values when an object or information is created.

Hierarchical to: No other components.

Dependencies: FMT_MSA.1 Management of security attributes
FMT_SMR.1 Security roles

1010 **6.8 Class FPR: Privacy**

1011 **6.8.1 Communication Concealing (FPR_CON)**

1012 **6.8.1.1 FPR_CON.1: Communication Concealing**

FPR_CON.1.1 The TSF shall enforce the [*Firewall SFP*] in order to ensure that no personally identifiable information (PII) can be obtained by an analysis of [assignment: *characteristics of the information flow that need to be concealed*].

FPR_CON.1.2 The TSF shall connect to [assignment: *list of external entities*] in intervals as follows [selection: weekly, daily, hourly, [assignment: *other interval*]] to conceal the data flow.

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 53: The interval and the list of external entities that shall be used in FPR_CON.1.2 highly depends on the actual application case. Therefore, the assignments in FPR_CON.1.2 are left to the ST author.

1013 **6.8.2 Pseudonymity (FPR_PSE)**

1014 **6.8.2.1 FPR_PSE.1 Pseudonymity**

FPR_PSE.1.1 The TSF shall ensure that [*external entities in the WAN*] are unable to determine the real user name bound to [*information neither relevant for billing nor for a secure operation of the Grid sent to parties in the WAN*].

FPR_PSE.1.2 The TSF shall be able to provide [*aliases as defined by the Processing Profiles*] ~~of the real user name for the Meter and Gateway identity~~ to [*external entities in the WAN*].

FPR_PSE.1.3 The TSF shall [determine an alias for a user] and verify that it conforms to the [assignment: *alias metric*].

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 54: When the TOE submits information about the consumption or production of a certain commodity that is not relevant for the billing process nor for a secure operation of the Grid, there is no need that this information is sent with a direct link to the identity of the consumer. In those cases the TOE shall replace the identity of the consumer by a pseudonymous identifier. Please note that the identity of the consumer may not be their name but could also be a number (e.g. consumer ID) used for billing purposes.

A Gateway may use more than one pseudonymous identifier.

A complete anonymisation would be beneficial in terms of the privacy of the consumer. However, a complete anonymous set of information would not allow the external entity to ensure that the data comes from a trustworthy source.

Please note that an information flow shall only be initiated if allowed by a corresponding Processing Profile.

1015 **6.9 Class FPT: Protection of the TSF**

1016 **6.9.1 Fail secure (FPT_FLS)**

1017 **6.9.1.1 FPT_FLS.1: Failure with preservation of secure state**

FPT_FLS.1.1 The TSF shall preserve a secure state when the following types of failures occur: [

- *the deviation between local system time of the TOE and the reliable external time source is too large,*
- *[assignment: other of types of failures in the TSF]].*

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 55: The local clock shall be as exact as required by normative or legislative regulations. If no regulation exists, a maximum deviation of 3% of the measuring period is allowed to be in conformance with this Protection Profile.

1018 **6.9.2 Replay Detection (FPT_RPL)**

1019 **6.9.2.1 FPT_RPL.1: Replay detection**

FPT_RPL.1.1 The TSF shall detect replay for the following entities: *[all external entities]*.

FPT_RPL.1.2 The TSF shall perform *[ignore replayed data]* when replay is detected.

Hierarchical to: No other components.

Dependencies: No dependencies.

1020 **6.9.3 Time stamps (FPT_STM)**

1021 **6.9.3.1 FPT_STM.1: Reliable time stamps**

FPT_STM.1.1 The TSF shall be able to provide reliable time stamps.

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 56: The time stamps as defined by FPT_STM.1 shall be of sufficient exactness. Therefore, the local system time of the TOE is synchronised regularly with a reliable external time source. Radio controlled clocks shall not be used. However, the local clock also needs a sufficient exactness as the synchronisation will fail if the deviation is too large (the TOE will preserve a secure state according to FPT_FLS.1).
Therefore the local clock shall be as exact as required by normative or legislative regulations. If no regulation exists, a maximum deviation of 3% of the measuring period is allowed to be in conformance with this Protection Profile.

1022 6.9.4 TSF self test (FPT_TST)

1023 6.9.4.1 FPT_TST.1: TSF testing

FPT_TST.1.1 The TSF shall run a suite of self tests [during initial startup, at the request of a user and periodically during normal operation] to demonstrate the correct operation of [the TSF].

FPT_TST.1.2 The TSF shall provide authorised users with the capability to verify the integrity of [TSF data].

FPT_TST.1.3 The TSF shall provide authorised users with the capability to verify the integrity of [TSF].

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 57: The self-test suite as defined in FPT_TST.1 shall contain a test that detects whether the interfaces for WAN and LAN are separate. It should be noted that the possibility of the Gateway to detect such a misconfiguration are limited. The classical way would be that the Gateway tries to reach a known source in the WAN via a LAN interface. If such a request succeeds the test fails. Further, to the test the TSF, the self-test suite shall contain a test to verify the integrity of the TOE firmware.

1024 **6.9.4.2 FPT_PHP.1: Passive detection of physical attack**

FPT_PHP.1.1 The TSF shall provide unambiguous detection of physical tampering that might compromise the TSF.

FPT_PHP.1.2 The TSF shall provide the capability to determine whether physical tampering with the TSF's devices or TSF's elements has occurred.

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 58: A passive detection of a physical attack is classically achieved by a seal and an appropriate physical design of the TOE that allows the consumer (or any other party) to verify the physical integrity of the TOE.

The level of protection that is required by FPT_PHP.1 is the same level of protection that is expected for classical meters. Exact requirements can be found in the regulations of the national calibration authority [TR-03109-1].

1025 **6.10 Class FTP: Trusted path/channels**1026 **6.10.1 Inter-TSF trusted channel (FTP_ITC)**1027 **6.10.1.1 FTP_ITC.1/WAN: Inter-TSF trusted channel for WAN**

FTP_ITC.1.1/WAN The TSF shall provide a communication channel between itself and another trusted IT product that is logically distinct from other communication channels and provides assured identification of its end points and protection of the channel data from modification or disclosure.

FTP_ITC.1.2/WAN The TSF shall permit [the TSF] to initiate communication via the trusted channel.

FTP_ITC.1.3/WAN The TSF shall initiate communication via the trusted channel for [*all communications to external entities in the WAN*].

Hierarchical to: No other components

Dependencies: No dependencies.

1028 **6.10.1.2 FTP_ITC.1/MTR: Inter-TSF trusted channel for Meter**

FTP_ITC.1.1/MTR The TSF shall provide a communication channel between itself and another trusted IT product that is logically distinct from other communication channels and provides assured identification of its end points and protection of the channel data from modification or disclosure.

FTP_ITC.1.2/MTR The TSF shall permit [selection: the Meter, the TOE] to initiate communication via the trusted channel.

FTP_ITC.1.3/MTR The TSF shall initiate communication via the trusted channel for [*any communication between a Meter and the TOE*].

Hierarchical to: No other components.

Dependencies: No dependencies

Application Note 59: The corresponding cryptographic primitives are defined by

FCS_COP.1/MTR.

1029 **6.10.1.3 FTP_ITC.1/USR: Inter-TSF trusted channel for User**

FTP_ITC.1.1/USR The TSF shall provide a communication channel between itself and another trusted IT product that is logically distinct from other communication channels and provides assured identification of its end points and protection of the channel data from modification or disclosure.

FTP_ITC.1.2/USR The TSF shall permit [**the consumer, the service technician**] to initiate communication via the trusted channel.

FTP_ITC.1.3/USR The TSF shall initiate communication via the trusted channel for [*any communication between a consumer and the TOE and the service technician and the TOE*].

Hierarchical to: No other components.

Dependencies: No dependencies.

Application Note 60: Please note that the requirement on a trusted channel for the consumer interface is implicitly fulfilled for the case that the user interface is implemented via a local display at the TOE.

1030 **6.11 Security Assurance Requirements for the TOE**

1031 The minimum Evaluation Assurance Level for this Protection Profile is **EAL 4 augmented by**
1032 **AVA_VAN.5 and ALC_FLR.2.**

1033 The following table lists the assurance components which are therefore applicable to this PP.

Assurance Class	Assurance Component
Development	ADV_ARC.1
	ADV_FSP.4
	ADV_IMP.1
	ADV_TDS.3
Guidance documents	AGD_OPE.1
	AGD_PRE.1
Life-cycle support	ALC_CMC.4
	ALC_CMS.4
	ALC_DEL.1
	ALC_DVS.1
	ALC_LCD.1
	ALC_TAT.1
	ALC_FLR.2
Security Target Evaluation	ASE_CCL.1

Assurance Class	Assurance Component
	ASE_ECD.1
	ASE_INT.1
	ASE_OBJ.2
	ASE_REQ.2
	ASE_SPD.1
	ASE_TSS.1
Tests	ATE_COV.2
	ATE_DPT.1
	ATE_FUN.1
	ATE_IND.2
Vulnerability Assessment	AVA_VAN.5

1034

Table 15: Assurance Requirements

1035 **6.12 Security Requirements rationale**

1036 **6.12.1 Security Functional Requirements rationale**

1037 **6.12.1.1 Fulfilment of the Security Objectives**

1038 This chapter proves that the set of security requirements (TOE) is suited to fulfil the security
 1039 objectives described in chapter 4 and that each SFR can be traced back to the security objectives. At
 1040 least one security objective exists for each security requirement.

	O.Firewall	O.SeparateIF	O.Conceal	O.Meter	O.Crypt	O.Time	O.Protect	O.Management	O.Log	O.Access
FAU_ARP.1/SYS									X	
FAU_GEN.1/SYS									X	
FAU_SAA.1/SYS									X	
FAU_SAR.1/SYS									X	
FAU_STG.4/SYS									X	
FAU_GEN.1/CON									X	
FAU_SAR.1/CON									X	
FAU_STG.4/CON									X	
FAU_GEN.1/CAL									X	
FAU_SAR.1/CAL									X	

	O.Firewall	O.SeparateIF	O.Conceal	O.Meter	O.Crypt	O.Time	O.Protect	O.Management	O.Log	O.Access
FAU_STG.4/CAL									X	
FAU_GEN.2									X	
FAU_STG.2									X	
FCO_NRO.2				X						
FCS_CKM.1/TLS					X					
FCS_COP.1/TLS					X					
FCS_CKM.1/CMS					X					
FCS_COP.1/CMS					X					
FCS_CKM.1/MTR					X					
FCS_COP.1/MTR					X					
FCS_CKM.4					X					
FCS_COP.1/HASH					X					
FCS_COP.1/MEM					X		X			
FDP_ACC.2										X
FDP_ACF.1										X
FDP_IFC.2/FW	X	X								
FDP_IFF.1/FW	X	X								
FDP_IFC.2/MTR				X		X				
FDP_IFF.1/MTR				X		X				
FDP_RIP.2							X			
FDP_SDI.2							X			
FIA_ATD.1								X		
FIA_AFL.1								X		
FIA_UAU.2								X		
FIA_UAU.5										X
FIA_UAU.6										X
FIA_UID.2								X		
FIA_USB.1								X		

	O.Firewall	O.SeparateIF	O.Conceal	O.Meter	O.Crypt	O.Time	O.Protect	O.Management	O.Log	O.Access
FMT_MOF.1								X		
FMT_SMF.1								X		
FMT_SMR.1								X		
FMT_MSA.1/AC								X		
FMT_MSA.3/AC								X		
FMT_MSA.1/FW								X		
FMT_MSA.3/FW								X		
FMT_MSA.1/MTR								X		
FMT_MSA.3/MTR								X		
FPR_CON.1			X							
FPR_PSE.1				X						
FPT_FLS.1							X			
FPT_RPL.1					X					
FPT_STM.1						X			X	
FPT_TST.1		X					X			
FPT_PHP.1							X			
FTP_ITC.1/WAN	X									
FTP_ITC.1/MTR				X						
FTP_ITC.1/USR									X	

Table 16: Fulfilment of Security Objectives

1041

1042 The following paragraphs contain more details on this mapping.

1043 **6.12.1.1.1 O.Firewall**

1044 O.Firewall is met by a combination of the following SFRs:

- 1045 • **FDP_IFC.2/FW** defines that the TOE shall implement an information flow policy for its
- 1046 firewall functionality.
- 1047 • **FDP_IFF.1/FW** defines the concrete rules for the firewall information flow policy.
- 1048 • **FTP_ITC.1/WAN** defines the policy around the trusted channel to parties in the WAN.

1049 **6.12.1.1.2 O.SeparateIF**

1050 O.SeparateIF is met by a combination of the following SFRs:

- 1051 • **FDP_IFC.2/FW** and **FDP_IFF.1/FW** implicitly require the TOE to implement physically
- 1052 separate ports for WAN and LMN.

1053 • **FPT_TST.1** implements a self-test that also detects whether the ports for WAN and LMN
1054 have been interchanged.

1055 **6.12.1.1.3 O.Conceal**

1056 O.Conceal is completely met by **FPR_CON.1** as directly follows.

1057 **6.12.1.1.4 O.Meter**

1058 O.Meter is met by a combination of the following SFRs:

- 1059 • **FDP_IFC.2/MTR** and **FDP_IFF.1/MTR** define an information flow policy to introduce how
1060 the Gateway shall handle Meter Data.
- 1061 • **FCO_NRO.2** ensures that all Meter Data will be signed by the Gateway (invoking the
1062 services of its security module) before being submitted to external entities.
- 1063 • **FPR_PSE.1** defines requirements around the pseudonymization of Meter identities for Status
1064 data.
- 1065 • **FTP_ITC.1/MTR** defines the requirements around the Trusted Channel that shall be
1066 implemented by the Gateway in order to protect information submitted via the Gateway and
1067 external entities in the WAN or the Gateway and a distributed Meter.

1068 **6.12.1.1.5 O.Crypt**

1069 O.Crypt is met by a combination of the following SFRs:

- 1070 • **FCS_CKM.4** defines the requirements around the secure deletion of ephemeral cryptographic
1071 keys.
- 1072 • **FCS_CKM.1/TLS** defines the requirements on key negotiation for the TLS protocol.
- 1073 • **FCS_CKM.1/CMS** defines the requirements on key generation for symmetric encryption
1074 within CMS.
- 1075 • **FCS_COP.1/TLS** defines the requirements around the encryption and decryption capabilities
1076 of the Gateway for communications with external parties and to Meters.
- 1077 • **FCS_COP.1/CMS** defines the requirements around the encryption and decryption of content
1078 and administration data.
- 1079 • **FCS_CKM.1/MTR** defines the requirements on key negotiation for meter communication
1080 encryption.
- 1081 • **FCS_COP.1/MTR** defines the cryptographic primitives for meter communication encryption.
- 1082 • **FCS_COP.1/HASH** defines the requirements on hashing that are needed in the context of
1083 digital signatures (which are created and verified by the security module).
- 1084 • **FCS_COP.1/MEM** defines the requirements around the encryption of TSF data.
- 1085 • **FPT_RPL.1** ensures that a replay attack for communications with external entities is detected.

1086 **6.12.1.1.6 O.Time**

1087 O.Time is met by a combination of the following SFRs:

- 1088 • **FDP_IFC.2/MTR** and **FDP_IFF.1/MTR** define the required update functionality for the local
1089 time as part of the information flow control policy for handling Meter Data.
- 1090 • **FPT_STM.1** defines that the TOE shall be able to provide reliable time stamps.

1091 **6.12.1.1.7 O.Protect**

1092 O.Protect is met by a combination of the following SFRs:

- 1093 • **FCS_COP.1/MEM** defines that the TOE shall encrypt its TSF and user data as long as it is
1094 not in use.
- 1095 • **FDP_RIP.2** defines that the TOE shall make information unavailable as soon as it is no longer
1096 needed.
- 1097 • **FDP_SDI.2** defines requirements around the integrity protection for stored data.

- 1098 • **FPT_FLS.1** defines requirements that the TOE falls back to a safe state for specific error
1099 cases.
- 1100 • **FPT_TST.1** defines the self-testing functionality to detect whether the interfaces for WAN
1101 and LAN are separate.
- 1102 • **FPT_PHP.1** defines the exact requirements around the physical protection that the TOE has to
1103 provide.

1104 **6.12.1.1.8 O.Management**

1105 O.Management is met by a combination of the following SFRs:

- 1106 • **FIA_ATD.1** defines the attributes for users.
- 1107 • **FIA_AFL.1** defines the requirements if the authentication of users fails multiple times.
- 1108 • **FIA_UAU.2** defines requirements around the authentication of users.
- 1109 • **FIA_UID.2** defines requirements around the identification of users.
- 1110 • **FIA_USB.1** defines that the TOE must be able to associate users with subjects acting on
1111 behalf of them.
- 1112 • **FMT_MOF.1** defines requirements around the limitations for management of security
1113 functions.
- 1114 • **FMT_MSA.1/AC** defines requirements around the limitations for management of attributes
1115 used for the Gateway access SFP.
- 1116 • **FMT_MSA.1/FW** defines requirements around the limitations for management of attributes
1117 used for the Firewall SFP.
- 1118 • **FMT_MSA.1/MTR** defines requirements around the limitations for management of attributes
1119 used for the Meter SFP.
- 1120 • **FMT_MSA.3/AC** defines the default values for the Gateway access SFP.
- 1121 • **FMT_MSA.3/FW** defines the default values for the Firewall SFP.
- 1122 • **FMT_MSA.3/MTR** defines the default values for the Meter SFP.
- 1123 • **FMT_SMF.1** defines the management functionalities that the TOE must offer.
- 1124 • **FMT_SMR.1** defines the role concept for the TOE.

1125 **6.12.1.1.9 O.Log**

1126 O.Log defines that the TOE shall implement three different audit processes that are covered by the
1127 Security Functional Requirements as follows:

1128 **System Log**

1129 The implementation of the system log itself is covered by the use of **FAU_GEN.1/SYS**.
1130 **FAU_ARP.1/SYS** and **FAU_SAA.1/SYS** allow to define a set of criteria for automated analysis of the
1131 audit and a corresponding response. **FAU_SAR.1/SYS** defines the requirements around the audit
1132 review functions and that access to them shall be limited to authorised Gateway Administrators via the
1133 IF_GW_WAN interface and to authorises Service Technicians via the IF_GW_SRV interface. Finally,
1134 **FAU_STG.4/SYS** defines the requirements on what should happen if the audit log is full.

1135 **Consumer Log**

1136 The implementation of the consumer log itself is covered by the use of **FAU_GEN.1/CON**.
1137 **FAU_STG.4/CON** defines the requirements on what should happen if the audit log is full.
1138 **FAU_SAR.1/CON** defines the requirements around the audit review functions for the consumer log
1139 and that access to them shall be limited to authorised consumer via the IF_GW_CON interface.
1140 **FTP_ITC.1/USR** defines the requirements on the protection of the communication of the consumer
1141 with the TOE.

1142 **Calibration Log**

1143 The implementation of the calibration log itself is covered by the use of **FAU_GEN.1/CAL**.
1144 **FAU_STG.4/CAL** defines the requirements on what should happen if the audit log is full.
1145 **FAU_SAR.1/CAL** defines the requirements around the audit review functions for the calibration log

1146 and that access to them shall be limited to authorised Gateway Administrator via the IF_GW_WAN
1147 interface.

1148 **FAU_GEN.2, FAU_STG.2, and FPT_STM.1** apply to all three audit processes.

1149 **6.12.1.1.10 O.Access**

1150 **FDP_ACC.2** and **FDP_ACF.1** define the access control policy as required to address O.Access.

1151 **FIA_UAU.5** ensures that entities that would like to communicate with the TOE are authenticated
1152 before any action whereby **FIA_UAU.6** ensures that external entities in the WAN are re-authenticated
1153 after the session key has been used for a certain amount of time.

1154 **6.12.1.2 Fulfilment of the dependencies**

1155 The following table summarises all TOE functional requirements dependencies of this PP and
1156 demonstrates that they are fulfilled.

SFR	Dependencies	Fulfilled by
FAU_ARP.1/SYS	FAU_SAA.1 Potential violation analysis	FAU_SAA.1/SYS
FAU_GEN.1/SYS	FPT_STM.1 Reliable time stamps	FPT_STM.1
FAU_SAA.1/SYS	FAU_GEN.1 Audit data generation	FAU_GEN.1/SYS
FAU_SAR.1/SYS	FAU_GEN.1 Audit data generation	FAU_GEN.1/SYS
FAU_STG.4/SYS	FAU_STG.1 Protected audit trail storage	FAU_STG.2
FAU_GEN.1/CON	FPT_STM.1 Reliable time stamps	FPT_STM.1
FAU_SAR.1/CON	FAU_GEN.1 Audit data generation	FAU_GEN.1/CON
FAU_STG.4/CON	FAU_STG.1 Protected audit trail storage	FAU_STG.2
FAU_GEN.1/CAL	FPT_STM.1 Reliable time stamps	FPT_STM.1
FAU_SAR.1/CAL	FAU_GEN.1 Audit data generation	FAU_GEN.1/CAL
FAU_STG.4/CAL	FAU_STG.1 Protected audit trail storage	FAU_STG.1
FAU_GEN.2	FAU_GEN.1 Audit data generation FIA_UID.1 Timing of identification	FAU_GEN.1/SYS FAU_GEN.1/CON FIA_UID.2
FAU_STG.2	FAU_GEN.1 Audit data generation	FAU_GEN.1/SYS FAU_GEN.1/CON FAU_GEN.1/CAL
FCO_NRO.2	FIA_UID.1 Timing of identification	FIA_UID.2
FCS_CKM.1/TLS	[FCS_CKM.2 Cryptographic key distribution, or FCS_COP.1 Cryptographic operation] FCS_CKM.4 Cryptographic key destruction	FCS_COP.1/TLS FCS_CKM.4
FCS_COP.1/TLS	[FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation]	FCS_CKM.1/TLS FCS_CKM.4

SFR	Dependencies	Fulfilled by
	FCS_CKM.4 Cryptographic key destruction	
FCS_CKM.1/CMS	[FCS_CKM.2 Cryptographic key distribution, or FCS_COP.1 Cryptographic operation] FCS_CKM.4 Cryptographic key destruction	FCS_COP.1/CMS FCS_CKM.4
FCS_COP.1/CMS	[FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation] FCS_CKM.4 Cryptographic key destruction	FCS_CKM.1/CMS FCS_CKM.4
FCS_CKM.1/MTR	[FCS_CKM.2 Cryptographic key distribution, or FCS_COP.1 Cryptographic operation] FCS_CKM.4 Cryptographic key destruction	FCS_COP.1/MTR FCS_CKM.4
FCS_COP.1/MTR	[FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation] FCS_CKM.4 Cryptographic key destruction	FCS_CKM.1/MTR FCS_CKM.4
FCS_CKM.4	[FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation]	FCS_CKM.1/TLS FCS_CKM.1/CMS FCS_CKM.1/MTR
FCS_COP.1/HASH	[FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation] FCS_CKM.4 Cryptographic key destruction	FCS_CKM.4 Please refer to chapter 6.12.1.3 for missing dependency
FCS_COP.1/MEM	[FDP_ITC.1 Import of user data without security attributes, or FDP_ITC.2 Import of user data with security attributes, or FCS_CKM.1 Cryptographic key generation] FCS_CKM.4 Cryptographic key destruction	FCS_CKM.1/CMS FCS_CKM.4
FDP_ACC.2	FDP_ACF.1 Security attribute based access control	FDP_ACF.1
FDP_ACF.1	FDP_ACC.1 Subset access control	FDP_ACC.2

SFR	Dependencies	Fulfilled by
	FMT_MSA.3 Static attribute initialisation	FMT_MSA.3/AC
FDP_IFC.2/FW	FDP_IFF.1 Simple security attributes	FDP_IFF.1/FW
FDP_IFF.1/FW	FDP_IFC.1 Subset information flow control FMT_MSA.3 Static attribute initialisation	FDP_IFC.2/FW FMT_MSA.3/FW
FDP_IFC.2/MTR	FDP_IFF.1 Simple security attributes	FDP_IFF.1/MTR
FDP_IFF.1/MTR	FDP_IFC.1 Subset information flow control FMT_MSA.3 Static attribute initialisation	FDP_IFC.2/MTR FMT_MSA.3/MTR
FDP_RIP.2	-	-
FDP_SDI.2	-	-
FIA_ATD.1	-	-
FIA_AFL.1	FIA_UAU.1 Timing of authentication	FIA_UAU.2
FIA_UAU.2	FIA_UID.1 Timing of identification	FIA_UID.2
FIA_UAU.5	-	-
FIA_UAU.6	-	-
FIA_UID.2	-	-
FIA_USB.1	FIA_ATD.1 User attribute definition	FIA_ATD.1
FMT_MOF.1	FMT_SMR.1 Security roles FMT_SMF.1 Specification of Management Functions	FMT_SMR.1 FMT_SMF.1
FMT_SMF.1	-	-
FMT_SMR.1	FIA_UID.1 Timing of identification	FIA_UID.2
FMT_MSA.1/AC	[FDP_ACC.1 Subset access control, or FDP_IFC.1 Subset information flow control] FMT_SMR.1 Security roles FMT_SMF.1 Specification of Management Functions	FDP_ACC.2 FMT_SMR.1 FMT_SMF.1
FMT_MSA.3/AC	FMT_MSA.1 Management of security attributes FMT_SMR.1 Security roles	FMT_MSA.1/AC FMT_SMR.1
FMT_MSA.1/FW	[FDP_ACC.1 Subset access control, or FDP_IFC.1 Subset information flow control] FMT_SMR.1 Security roles FMT_SMF.1 Specification of Management Functions	FDP_IFC.2/FW FMT_SMR.1 FMT_SMF.1
FMT_MSA.3/FW	FMT_MSA.1 Management of security attributes	FMT_MSA.1/FW FMT_SMR.1

SFR	Dependencies	Fulfilled by
	FMT_SMR.1 Security roles	
FMT_MSA.1/MTR	[FDP_ACC.1 Subset access control, or FDP_IFC.1 Subset information flow control] FMT_SMR.1 Security roles FMT_SMF.1 Specification of Management Functions	FDP_IFC.2/MTR FMT_SMR.1 FMT_SMF.1
FMT_MSA.3/MTR	FMT_MSA.1 Management of security attributes FMT_SMR.1 Security roles	FMT_MSA.1/MTR FMT_SMR.1
FPR_CON.1	-	-
FPR_PSE.1	-	-
FPT_FLS.1	-	-
FPT_RPL.1	-	-
FPT_STM.1	-	-
FPT_TST.1	-	-
FPT_PHP.1	-	-
FTP_ITC.1/WAN	-	-
FTP_ITC.1/MTR	-	-
FTP_ITC.1/USR	-	-

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Table 17: SFR Dependencies**1158 6.12.1.3 Justification for missing dependencies**

1159 The hash algorithm as defined in FCS_COP.1/HASH does not need any key material. As such the
1160 dependency to an import or generation of key material is omitted for this SFR.

1161 6.12.2 Security Assurance Requirements rationale

1162 The decision on the assurance level has been mainly driven by the assumed attack potential. As
1163 outlined in the previous chapters of this Protection Profile it is assumed that – at least from the WAN
1164 side – a high attack potential is posed against the security functions of the TOE. This leads to the use
1165 of AVA_VAN.5 (Resistance against high attack potential).

1166 In order to keep evaluations according to this Protection Profile commercially feasible EAL 4 has been
1167 chosen as assurance level as this is the lowest level that provides the prerequisites for the use of
1168 AVA_VAN.5.

1169 Eventually, the augmentation by ALC_FLR.2 has been chosen to emphasize the importance of a
1170 structured process for flaw remediation at the developer's side, specifically for such a new technology.

1171 6.12.2.1 Dependencies of assurance components

1172 The dependencies of the assurance requirements taken from EAL 4 are fulfilled automatically. The
1173 augmentation by AVA_VAN.5 and ALC_FLR.2 does not introduce additional assurance components
1174 that are not contained in EAL 4.

1175 **7 Appendix**1176 **7.1 Mapping from English to German terms**

English term	German term
billing-relevant	abrechnungsrelevant
CLS, Controllable Local System	dezentral steuerbare Verbraucher- oder Erzeugersysteme
Consumer	Anschlussnutzer Letztverbraucher (im verbrauchenden Sinne) u.U. auch Einspeiser
Consumption Data	Verbrauchsdaten
Gateway	Kommunikationseinheit
Grid	Netz (für Strom/Gas/Wasser)
Grid Status Data	Zustandsdaten des Versorgungsnetzes
LAN, Local Area Network	Lokales Netz (für Kommunikation)
LMN, Local Metrological Network	Lokales Messeinrichtungsnetz
Meter	Messeinrichtung (Teil eines Messsystems)
Processing Profiles	Konfigurationsprofile
Security Module	Sicherheitsmodul (z.B. eine Smart Card)
Service Provider	Diensteanbieter
Smart Meter Smart Metering System ⁵⁸	Intelligente, in ein Kommunikationsnetz eingebundene, elektronische Messeinrichtung (Messsystem)
TOE	EVG (Evaluierungsgegenstand)
WAN, Wide Area Network	Weitverkehrsnetz (für Kommunikation)

1177 **7.2 Glossary**

Term	Description
Authenticity	property that an entity is what it claims to be (according to [SD_6])
Block Tariff	Tariff in which the charge is based on a series of different energy/volume rates applied to successive usage blocks of given size and supplied during a specified period. (according to [CEN])
CA	Certificate Authority or Certification Authority, an entity that issues digital certificates.
CLS config	See chapter 3.2

⁵⁸ Please note that the terms “Smart Meter” and “Smart Metering System” are used synonymously within this document

Term	Description
(secondary asset)	
CMS	Cryptographic Message Syntax
Confidentiality	the property that information is not made available or disclosed to unauthorised individuals, entities, or processes (according to [SD_6])
Consumer	End user of electricity, gas, water or heat. (according to [CEN]), See chapter 3.1
DTBS	Data To Be Signed
EAL	Evaluation Assurance Level
Energy Service Provider	Organisation offering energy related services to the consumer (according to [CEN])
external entity	See chapter 3.1
firmware update	See chapter 3.2
Gateway Administrator	See chapter 3.1
Gateway config (secondary asset)	See chapter 3.2
Gateway time	See chapter 3.2
Home Area Network (HAN)	In-house LAN which interconnects domestic equipment and can be used for energy management purposes. (according to [CEN])
Integrity	property that sensitive data has not been modified or deleted in an unauthorised and undetected manner (according to [SD_6])
IT-System	Computersystem
LAN	Local Area Network
Local attacker	See chapter 3.4
Meter config (secondary asset)	See chapter 3.2
Meter Data	See chapter 3.2
Meter Data Aggregator (MDA)	Entity which offers services to aggregate metering data by grid supply point on a contractual basis. NOTE: The contract is with a supplier. The aggregate is of all that supplier's consumers connected to that particular grid supply point. The aggregate may include both metered data and data estimated by reference to standard load profiles (adopted from [CEN])
Meter Data Collector (MDC)	Entity which offers services on a contractual basis to collect metering data related to a supply and provide it in an agreed format to a data aggregator (that can also be the DNO). NOTE: The contract is with a supplier or a pool. The collection may be carried out by manual or automatic means. ([CEN])

Term	Description
Meter Data Management System (MDMS)	System for validating, storing, processing and analysing large quantities of Meter Data. ([CEN])
Metrological Area Network	In-house data communication network which interconnects metrological equipment (i.e. Meters).
Personally Identifiable Information (PII)	Personally Identifiable Information refers to information that can be used to uniquely identify, contact, or locate a single person or can be used with other sources to uniquely identify a single individual.
Service Technician	See chapter 3.1
Tariff	Price structure (normally comprising a set of one or more rates of charge) applied to the consumption or production of a product or service provided to a consumer. (according to [CEN])
TLS	Transport Layer Security protocol according to RFC5246
TOE	Target of Evaluation - set of software, firmware and/or hardware possibly accompanied by guidance
TSF	TOE security functionality
WAN attacker	See chapter 3.4
WLAN	Wireless Local Area Network

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